

and veto by the permanent members of the Security Council.

Accordingly the USSR denounced the legality both of UNEF and ONUC and from the outset refused to pay its share of the costs of these operations. It was later joined by France which takes a slightly different position on the question of principle but has refused to pay its share of the cost of ONUC.

20. Most of the balance of the membership has supported the concept of collective responsibility in principle but I think it is fair to say that a great many nations take a much more detached attitude to the whole issue than we do. The small and poor nations in particular find the financial burden onerous, not so much perhaps because of the size of the share they are asked to pay, but because any diversion from their own pressing needs is resented. No doubt they also have seen the dangers to them of involvement if fighting breaks out as not being so great as they have seemed to us.