

THE POVERTY OF NATIONS.

The Region of Science is the Region of Thought.

The Study of Economy in Relation to the Causes, Degrees and Development of Poverty.

The first of the series of public lectures to be delivered at the Toronto University during the coming season was delivered a few weeks ago. It was not merely the inaugural of Professor James Mavor, the recently appointed professor in political economy, there was a large attendance, and the lecturer made his theme particularly interesting. President Leonard gave a brief speech introducing the lecturer, who was given a very cordial reception.

Professor Mavor began by saying that the subject for discussion was certain respects of the study of economics, especially the relation between the study of economics and practical action in dealing with the problems of poverty. Of what avail in the practical duties of life is the study of economics? In posing the question thus one makes too great a concession to those who demand from study of any sort immediate results in hard cash or some equally obvious medium of exchange. Such persons must always remain strangers to the pursuit of truth for the sake of the profit that it brings, and strangers also to the real enjoyment derivable from the getting of knowledge ostensibly useless.

Among the numerous inconsistencies in which we are apt to detect each other there is the inconsistency of feeling more interested about things remote than about things near. We expend our compassion and our money in sending missionaries to the heathen of other countries, or in alleviating the miseries of Russian Jews or Christians of the Lebanon, while we manifest some impatience at the demands upon our time and our purses for the service of our next door neighbors. The closer things are to our vital interests the less they interest us. Things that are familiar bore us to death, even though we may run a risk of their doing us to death in some other way. What excites us is the novel, the uncommon, the unfamiliar. Political economy, because it has to do with the common-place and familiar, is a dismal science. In so far as economics is regarded as dismal because of its relation to everyday life, there is no help for it, and if it throws no light upon practical problems there is no excuse for it. But what is the relation between practical affairs and science of any kind? The region of practical affairs in the region of action; it is the region of art in the widest sense. The region of science is the region of thought. In science we think and talk about its principles and classifications; in art we have to do with the thing itself, we have to do with the thing as it is, not to be talked about. Art is not opposed to science; one is the complement or fraction of the other. Science and art, theory and practice, are then not opposed, though they are different; with theory, with the execution of power, with action, with the emotions, and the other with thought, orderly arrangement, opinion, and criticism. Art thus tends to be strikingly novel, to be audaciously uncommon; science to be cold and sometimes disdainfully sane.

This then is the role of economic science in the study of practical problems; it is to give a man that sane, all round view which our dual system of party government tends to prevent him from having; it is to show a man that the results of his action is, at the best, uncertain, but that in proportion as he reasons rightly and comprehensively he is the more likely to bring his action to good issues. The study of economics makes a man modest, would make even a politician modest. For it brings to him the realization of the vastness of the world, the forces, and makes him realize how complex are the issues of life, how numerous the cross-currents, how various the forces that go to make up a nation, and how a disregard of one of them may bring it to grief. And now in this attitude of theoretically the most perfect independence, the most absolute indifference to the immediate and remote results, the uttermost absence of what the world calls "sentiment," let us regard

THE PROBLEMS OF POVERTY. If our scientific method is to avail us at all it must first offer us the means of obtaining a more definite idea of the range and meaning of poverty than is offered us in the language of everyday life. The early inquiries, the early inquiries into poverty regarded it as an isolated fact which had to be described apart from the other facts of life, described it as a disease due to one or two specific causes, and capable of being dealt with by one or two specific remedies. But just as the study of physiology, the study that is of the normal action of the functions of the organism, preceded pathology, the study of the morbid action of the organs, so the scientific study of diseases of the social organism, social pathology, may call it, was necessarily preceded by study of the normal action of the economic functions. It was necessary for us to have the study of the wealth of nations before we could have the study of poverty of nations.

Look upon the study of poverty as being part of a large whole. This is the central idea of the modern study of poverty. It is a part of the study of the people as a whole. Observation, induction and deduction are required in it, and the same order of skill with which beasts, fishes and insects have been arranged and classified is at last being brought to bear upon mankind. It is beginning to be possible to understand ourselves. One of the leaders in this method of the study of society was Frederic Le Play, who, in 1829, began a series of family monographs. The chief feature of his method is the comprehensive and minuteness of its view of social life. It takes as its starting point the idea that the unit of society is the family, and that the plexus of social forces only be inductively studied by means of microscopic observation of a great number of these units. The chief heads of investigation are the external conditions of the family, the status of the family with its record of heredity, and the means and mode of existence of the family. What we know about the economic condition of the populations of our large cities is mere vague surmise, depending upon the statements of a few persons who form their conclusions from a field of observation limited by their own experience. Le Play's monographs deal with society in parts of Europe and in the east, and his work is still being carried on by the Le Play societies. But by far the most important work yet done in the study of society, and especially relating to the problems of poverty, is that of Mr. Charles Booth upon London, with the aid of an army of assistants. Mr. Booth has carried on his investigation independently of the Le Play method, and on different, though somewhat similar, but less systematic lines. He has made a careful investigation of a vast number of families in London, and has gleaned, not all, but a

large number of the relevant facts about them. His work is indeed, in many ways, a perfect model of what such an investigation should be. Early in Mr. Booth's investigation he found it necessary to devise a classification which might serve as a standard for the measurement of

DIFFERENT DEGREES OF POVERTY, which is as follows: 1. The lowest class of occasional laborers, loafers and semi-criminals. 2. Casual earnings—the very poor. 3. Intermittent earnings. 4. Small irregular earnings. 5. Regular standard earnings above the line of poverty. 6. High class labor. 7. Lower middle class. 8. Upper middle class. Here we have a gauge by which to measure the standard of comfort of the people which is adjustable to any locality. The district chosen by Mr. Booth for investigation was East London or Hackney, in area about seven square miles, and containing about 800,000 inhabitants. Of these about 64 per cent. were above the line of poverty. Of the about 35 per cent. below it, 10 per cent. were in the lowest class, 10 per cent. in the second class, 12 per cent. in the third class, 12 per cent. in the fourth class, 10 per cent. in the fifth class, 10 per cent. in the sixth class, 10 per cent. in the seventh class, 10 per cent. in the eighth class, 10 per cent. in the ninth class, 10 per cent. in the tenth class, 10 per cent. in the eleventh class, 10 per cent. in the twelfth class, 10 per cent. in the thirteenth class, 10 per cent. in the fourteenth class, 10 per cent. in the fifteenth class, 10 per cent. in the sixteenth class, 10 per cent. in the seventeenth class, 10 per cent. in the eighteenth class, 10 per cent. in the nineteenth class, 10 per cent. in the twentieth class, 10 per cent. in the twenty-first class, 10 per cent. in the twenty-second class, 10 per cent. in the twenty-third class, 10 per cent. in the twenty-fourth class, 10 per cent. in the twenty-fifth class, 10 per cent. in the twenty-sixth class, 10 per 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