

BUDGET SHOWS ORDINARY SURPLUS OF \$61,000,000

FELDING IMPOSES SALE TAX AT SOURCE, GIVES GENEROUS TREATMENT TO BRITAIN, LEAVES WAY OPEN FOR U. S. RECIPROCITY

Budget Speech Shows Careful Collection of Revenue and Reduction in Necessary Additions To National Debt—Forecasts Ordinary Surplus Next Year of \$14,000,000, But Railway Advances Will More Than Consume It

MEASURES TO AID CANADIAN INDUSTRIES

Ottawa, May 12.—A crowded house and packed galleries greeted H. W. S. Fielding, minister of finance, when he rose yesterday to present his seventeenth budget. In its delivery he occupied exactly six minutes—sixty minutes of close analysis of Dominion finances, of eagerly-awaited taxation proposals, keenly followed by an attentive house. His story at the outset was one of the burden of debt as an aftermath of war, of surplus on ordinary accounts, of a lowered up and turned into deficit by expenditures on special accounts, and railways. He closed with a buoyant note of optimism, Canada had been passing through a period of depression. During recent months there had been an exodus to the United States.

"But this, I believe," Mr. Fielding concluded, "is only a temporary condition. I believe they will come back. Already I see signs of reviving activity in our country. That we may check the exodus and bring back many of those who have already gone is a reasonable expectation. If we have faith in ourselves, faith in the intelligence, industry and courage of the Canadian people, faith in the vast and splendid resources of our dominion, we may justly look forward to an early revival to the prosperity of former days."

Last fiscal year, said Mr. Fielding, there was an estimated surplus of ordinary revenue over ordinary capital and special accounts of nearly \$38,000,000. But advances to railways and merchant marine took another \$38,000,000, leaving an excess of ordinary, capital and special railway commitments over revenue of rather more than \$80,000,000. In that year the estimated increase in the net debt amounted to \$18,000,000.

In the fiscal year which opened a few weeks ago, Mr. Fielding estimated, taking present taxation as a basis, a revenue decreased by \$21,000,000. The chief reason would be in income and business profits tax, which were expected to yield \$17,757,900 less than last year. War tax on ordinary revenue was estimated to yield an increase of \$5,000,000; excise, a decrease of the same amount. He forecasted a surplus over ordinary and capital expenditure of about \$14,000,000; but railways, it was estimated, would require \$14,500,000—making all the year's taxation leaving a balance on the other side of the account.

There would be something over through the fall, but the estimates not being expended yet, there would be some addition to the national debt. He was hopeful, however, that the addition would be very small.

It would have been "very agreeable" to make the budget balance, but in view of the present business conditions, Mr. Fielding declared himself reluctant to impose new taxation. "We are proposing," he declared, "as we went into details of his taxation changes, a considerable reduction in our customs tariff, in the excise duties."

His main announcements were: Increase in the British preference on goods shipped through Canada rivers and sea ports.

Sales tax to be collected at source at the rate of 6 per cent on sales.

Reduction in sugar duties.

Excise duties on beet sugar dropped.

Cigarette tax reduced to former rate; tax on soft drinks replaced by tax on carbonic gas in use in manufacturing them.

Bounties granted on hemp and copper with the ceasing of bounties on manila, linen, thread and petroleum.

New items created to give protection to the artificial silk industry.

Duty increased on raisins to allow of special preference to be made to Australia.

Stress Tariff Stability.

Reduced excise on Canadian wines, raw furs, drapery and newsprint to be exempt from sales tax.

Mr. Fielding stressed the need for tariff stability.

"No business man," he declared, "would dare to enter upon a series of changes which might be brought into effect by frequent tariff changes. The tariff as it will be when the changes proposed today come into effect will be a moderate tariff, and probably as low as the country can afford under present conditions."

Subject to exceptional conditions, he thought the country "should be content to accept the tariff as it will now stand as one fair and reasonable as can be prepared under all the circumstances, and businessmen should be able to carry on the enterprises without fear of being soon disturbed by further changes. He declared finally, "our readiness and our willingness" for reciprocity with the United States whenever they are ready to meet us on fair terms."

He proposed an amendment to Canada's tariff laws to authorize negotiations with any authorized representative of the United States looking to the conclusion of a commercial treaty; further, if the president of the United States under the proposed amendment would reduce by 50 per cent the American duty on cattle, wheat, wheat flour, oats, barley, potatoes, onions, turnips, and Canada would be prepared to make reductions on similar articles by way of compensation.

Debate on the budget is expected to be in full swing next week.

Before the orders of the day were called, Dr. Manion of Fort William asked the minister to carry out the recommendation of the royal commission on pensions and have the claims of ex-servicemen reviewed. Hon. Dr. Manion declared discretion was in the hands of the pension board, but that legislation would be brought down at the present session which it was hoped would meet the demands of ex-servicemen.

The discussion was with the pension board to interpret the act, how-

ever, and the government had urged continuously for the most generous interpretation possible. He thought it would be possible to amend the act to the satisfaction of all.

Loudly Applauded.

Mr. Fielding thereupon moved the house into committee of ways and means. He was loudly applauded by the government members when he rose to speak.

Mr. Fielding at the outset dealt with the financial statement for 1921-22, which, he declared, was really a "conservative year." The revenue had been \$251,222,386, and the ordinary expenditure had been \$247,360,690 as surpluses had been calculated on the past there had therefore been a surplus of \$3,861,696. Capital expenditure had been \$18,250,382, so that with ordinary and capital expenditure taken together there had been a surplus of \$18,360,000.

It was a story of surpluses, but unfortunately it has been necessary to make advances to the railways totalling \$27,500,000. So that there has been a total deficit of \$81,360,384. The net result was that there had been added to the public debt the sum of about 61 millions.

Railways Kill Surplus.

For the fiscal year 1922-23 just closed, the ordinary revenue had been \$253,619,000 and the ordinary expenditure had been \$231,750,000. There was, therefore, a surplus of \$21,869,000. Capital expenditure had totalled \$14,500,000, and other expenditures had brought that sum up to \$24,350,000. The surplus left was, therefore, \$37,519,000. Railways again had destroyed that surplus, requiring advances during the year totalling \$22,190,000, and to the merchant marine had been advanced \$6,050,700, totalling to railways and merchant marine a total of \$28,240,700. The balance left on the wrong side of the ledger. The net result was that there had been added to the national debt the sum of \$42,930,086.

The receipt of \$8,000,000 on exchange adjustment from the British government had helped the situation somewhat.

Dealing with the balance sheet of 1922-23, he placed the ordinary revenue at \$253,619,000 and the ordinary expenditures at \$231,750,000, which left a balance of \$21,869,000. But there was to be added to the debt the sum of \$28,240,700, leaving a balance on the other side of the account.

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The Budget At a Glance

FINANCIAL STATEMENT:	
Ordinary revenue, 1922-23	\$253,619,000
Ordinary expenditure, 1922-23	\$231,750,000
Estimated ordinary surplus	\$21,869,000
Capital expenditure	\$14,500,000
Other expenditure, other than ordinary	\$6,050,000
Total capital and other expenditure	\$20,550,000
Net surplus	\$1,319,000

LESS:	
Advances to railways	\$22,190,000
Advances to merchant marine	\$6,050,700
Total advances	\$28,240,700

AGAINST THIS PUT:	
Net surplus of	\$37,519,000
British exchange adjustment, about	\$8,000,000
Net addition to national debt	\$42,930,086

TARIFF CHANGES:	
British tariff preference reduced by 10 per cent discount on certain goods imported direct to Canadian ports.	
Raw sugar reduced 40c per cwt. while sugar price is not above 50c per lb.	
Cigarettes reduced to former rate.	
Excise tax on Canadian wines cut from 30c to 15c per gallon.	
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Numerous other reductions on a long schedule of articles.	

TAX CHANGES:	
Sales tax taken from retailer and wholesaler and special tax of 6 per cent imposed at source of production or manufacture.	
Maximum tax on checks and similar documents reduced from 2c to 1c.	
Luxury tax removed from confectionery and beverages.	
Bounty on Canadian grown hemp and conditional bounty on copper bars and rods used for the manufacture of wire.	
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country. The present law of the United States provided that the president could make certain reductions in the tariff if he saw fit to do so.

The minister of finance referred to the great business activity which prevailed in the United States at the present time. It was only natural, he said, that a lot of Canadian men should be drawn to that country, owing to the opportunities which it offered. He thought, however, that they would and the way back to Canada. This country would feel a renewal of prosperity in good time, and the way back to Canada was that it would return.

Sir Henry Drayton Replies.

There was sustained applause when Mr. Fielding took his seat. Sir Henry Drayton, former minister of finance, immediately rose and offered his compliments and congratulations to the minister. It was hard to realize that Mr. Fielding had just delivered his seventeenth budget, especially as the finance minister had shown that he retained one quality peculiar to youth, the ability to learn new lessons. As an illustration of this, Sir Henry said that the minister's position had told him (Mr. Fielding) that the tax on cigarettes was too high and would kill business and reduce the ability to learn new lessons. "This year," said Sir Henry, "he sees the figures; he learns; he repeats."

The opposition had also warned the minister regarding the best tax. In addition to the new taxes mentioned in the official summary mentioned in the official summary, the following appear on an examination of the budget resolutions:

The duty on potatoes imported from the United States, or from any country imposing a duty on Canadian potatoes, is raised from 20 to 35 cents per 100 pounds under the general and intermediate tariffs, and from 15 to 20 cents under the British preference.

Raisins and dried currants are made free under the preferential tariff and raised from 2-3 of a cent to 3 cents under the other tariffs. The purpose of this is to permit of an advantage over other competitors being offered to Australia.

Hemp seed for agricultural purposes is placed on the free list. This and the bounty on hemp are measures to encourage the growth of that business.

The specific duty on malt flour, containing less than 50 per cent, and weight of malt, is reduced from 3 to 2 cents per pound, the ad valorem duty remaining unchanged at 35 per cent.

Liquorice paste, not sweetened, is reduced in duty by 5 per cent under all tariffs. Liquorice in rolls and sticks is left unchanged.

A new item is inserted to impose a duty on crude petroleum, not in its natural state, 7,000 specific gravity or heavier, of a quality not being imported on the Pacific coast, the duty being three-tenths to six-tenths of a cent per gallon. Crude petroleum in its natural state remains free.

A new item is inserted to put "unfinished metal parts of spectacle and eye glass frames" on the free list. Dentists may get the benefit of low rates on composition metal and plated metal, which have in the past been open to jealousy.

The duties on iron and steel scrap under all three tariffs are cut in two, but there is a new proviso inserted to limit the quantity of what is "scrap." There is also a revision in the definition of brass and copper scrap. There is a slight reduction in the duty on rolled iron and