

they are unable to find precedents which justify a hope that violence may go unpunished or that crime may go undetected. And when they observe that it is not only the black man who is held back from violence, but that the white man also must stay his hand in fear of the consequences, the strong confidence in the righteousness of British rule is borne in upon the natives, and we have another cohesive element in our Empire.

Before passing to the British Colonial Civil Service, I may digress for a moment in order to point out the wisdom of England in adopting several different forms of government in her Empire. It is true that this policy affords the world the curious spectacle of such widely diverse systems as the democratic rule in the United Kingdom and the autocratic Crown Colony government existing under one flag; but it is in facing the fact that democratic institutions are not suited for all men, instead of trying to fit the facts to a preconceived theory to the contrary, that England has shown her good sense.

Thus we find all the British colonies in which the population is of English stock enjoying complete self-government. In these colonies the Crown has no power to levy taxes or to decide in what manner the revenue must be expended. The legislature is elected by the people, and the only appointment within the gift of the Crown is the Governorship. It is interesting to note that all the British colonies enjoying complete self-government lie outside the tropics.

The colonies within the tropics are governed under one or another of two systems—the Crown Colony system, or the system under which there exist representative institutions without responsible government.

The former system places the affairs of the colony in the hands of trained officials who are under the immediate control of the Colonial Office, and it possesses this advantage, that the administrators are free from local prejudice and are unhampered by the constant antagonism of local elected assemblies.

The latter system is more liberal in spirit, for it enables the people of the colony to voice their sentiments through their representatives in the local legislatures, and places in the hands of the pop-

ular body the raising of taxes and the granting of the civil list. But, as the Crown has the power of controlling all legislation in the last resort, the representation is, in fact, effective only so long as the legislation follows the lines approved by the Colonial Office.

In the tropical colonies enjoying representative institutions voters are required to have a property qualification; but no distinction of race or color is made, and in several of these colonies the majority of the electorate consists of colored men. As the colored man has his vote in fact as well as on paper, it is not unusual to see a majority of the elected members of a local legislature colored men.

But the colonial system of Great Britain would be a miserable failure, despite the good intentions of the Home Government, were it not that the administrative work is in the hands of honest and capable men.

The honesty of the civil servants in Greater Britain is attested by the fact that during the past twenty years there have not been brought to light a dozen cases of official corruption in the higher branches of the service, which administers the affairs of about 400,000,000 people. Although the efficiency of the service is of a high order, I do not think it is equal to its honesty; but the system is worked in the manner best calculated to secure men of ability, and the course of training insures the development of the best powers that lie in a man.

A youth enters the service in some humble capacity, and is moved about freely from one part of the Empire to another. By the time he reaches a post of responsibility he has accumulated an amount of experience in administrative work which enables him to face his duties with a wholesome conviction that he can honorably acquit himself. He has his life's work before him. He knows that promotion lies in his own hands, that when the Colonial office is considering his advancement it will not ask, What is this man's color? what are his politics? but simply, What is this man's working record?

The service offers high salaries, permanence of appointment, liberal provisions for leave, a pension or provision for widows and orphans, and unlimited scope