

to that humane policy which has been nowhere more conspicuous than in our past relations with South Africa, and also because the Kaffir is not so readily to be extinguished. On the contrary, the black population is growing. In Natal there has been, indeed, an astonishing increase, far exceeding that of the European colonists, not only by natural growth, but by an immense black immigration into its territories. What are we to do with this growing population of semi-savage tribes? It is a question most hard to answer. Let me illustrate its difficulty. In the old Roman empire, which, in many features, had its analogies to our own, there was the *Colonia* and the *Provincia*, the former occupied by Roman citizens under Roman law, the latter governed by native law under Roman rule. We have the same thing in the British empire—the *Colonia*, as in Canada, Australia, or New Zealand; the *Provincia*, again, in India. But South Africa is not as in India, where the native population is governed, if wisely and justly, yet absolutely, by a superior race; South Africa is, on the other hand, colonial in its institutions, while yet the vast majority of its population is very far below the Indian standard of culture and civilization. And yet the very idea of a colony