

their activities during the hostilities or to guarantee their democratic liberties. The French High Command is also finding it more and more difficult to carry out its obligation, under Article 25, to assist and co-operate fully with the Commission in the investigation of complaints alleging violation of Article 14(c) and the prompt execution of the Commission's recommendations after investigations are completed.

ARTICLE  
14(d)

22. Implementation of this Article can be divided into five phases:

First phase:

From the cease-fire to the 31st October 1954 - (Initial phase).

Second phase:

From 1st November 1954 to 1st February 1955 - (period of concentration, incidents and mass evacuation).

Third phase:

1st February to 18th May 1955 - (period of surveys and recommendation by the Commission and orderly and organised evacuation).

Fourth phase:

From 18th May to 20th July 1955 - (extension period).

Fifth phase:

Period after 20th July 1955.

23. Details of the progress of implementation, the difficulties encountered, the inadequacies of the administrative and transport arrangements, complicated and involved administrative procedures and narrowness of local authorities have been described in Chapter V of each of the first three Interim Reports. On a review of the execution of the Article up to 10th April 1955, the Commission expressed its view in para. 11 of the Third Interim Report that "in the light of the progress made in the implementation of this Article so far, it is not possible to state at this stage that Article 14(d) will be implemented in full within the time-limit laid down." The review of part of the third and of the fourth and fifth phases given below brings the report of the progress of implementation of Article 14(d) up-to-date and also indicates the action taken by the Commission with the participation of the parties to devise a procedure for dealing with the problem after 18th May as desired by the Co-Chairmen on a review of the Third Interim Report and certain residual aspects of the question which are being tackled by the Commission since 20th July 1955, the date on which the extension period agreed to by the parties came to an end.

THIRD TO  
FIFTH  
PHASES

24. Copy of the recommendations made by the Commission to the two High Commands for proper implementation of Article 14(d) was given in Appendix III of the Second Interim Report of the Commission. The Commission's supervision over the execution of the Article and the implementation of the recommendations was exercised through its mobile investigation teams.