

people of Canada for social services in the provinces and in the municipalities. They touch as respects social services, only upon what comes out of the people's pockets through amounts voted by this chamber.

They have not been fair in a further particular. While ignoring altogether amounts paid out on social services by provinces and municipalities in addition to expenditures from the federal treasury, they have not pointed out that the burden of defence for the whole of Canada must be borne by the federal treasury alone. That portion of the public expenditure is not divided between the provinces, the municipalities and the dominion; it is an exclusive charge upon the Dominion of Canada. That is a very important fact to be kept in mind, because it was one of the considerations in the minds of those who framed the constitution of our country when they assigned certain social services to the provinces and to the municipalities, largely freeing the dominion from payments on that account, but charging the dominion exclusively with the obligation of expenditures for the purpose of defence.

May I point out that the amounts being asked for to meet the defence needs of Canada are not merely for the protection of our shores and harbours; they are for the protection of all of Canada, of all the provinces and of all the municipalities. With respect to what may happen in a time of actual or apprehended danger of war, this federal government is expected to have responsibility for the defence of the entire dominion. The provinces are not being looked to to make any special expenditure to protect their harbours, their bridges or their highways; that is all part of the federal obligation in time of war, in time of possible invasion or emergency. There is no specified obligation upon the municipalities with regard to protecting their water mains, their sewers, their gas mains and the like; all this obligation so far as it arises out of a condition of war falls upon the federal treasury. With warfare what it is likely to be in the future, with possible air and submarine raids and all else that is to be feared, the protection of our great municipalities against the dropping of bombs or the sowing of mines which might disrupt the whole life of a municipality, becomes one of the most serious obligations under the heading of present day defence.

The amendment in other particulars is unfair. Is it a fact that relatively little is being spent by the federal government for purposes of social security? I have had prepared by the Dominion Bureau of Statistics and the Department of Finance a comparison of the estimates of expenditures for social services and national defence

during the last five years. During that period much was expended for social services, to the neglect of what should have been expended for the purpose of keeping the defences of our country up to the standard to which they should have been kept. We get a much better view of the entire picture by taking a period of five years than by confining the comparison to any one. I shall, however give as well the average yearly expenditures

The estimate of expenditures by the dominion government on social services for the five year period, 1932-33 to 1936-37, totals \$681,000,000. The average yearly expenditure amounts to \$136,200,000. The estimate of expenditures by all provincial governments on public welfare and education for the five year period 1932 to 1936 amounts to \$506,000,000 with the yearly average amounting to \$101,200,000. The estimate of expenditures by municipalities on public welfare and by school boards for the five year period 1931 to 1935 totals \$612,000,000, with a yearly average of \$122,400,000. The total expenditure for five years on social services by the three governing entities mentioned amounted to \$1,799,000,000 or a yearly average of \$359,800,000. Let us now consider the total expenditures by Canada for national defence purposes.

Mr. WOODSWORTH: Are we to assume that these figures include expenditures in the dried-out areas for relief and so on?

Mr. MACKENZIE KING: I will give my hon. friend the details if he wishes them. The total expenditure by Canada for defence services during the five year period, the fiscal years 1932-33 to 1936-37, amounted to \$76,000,000, or a yearly average of \$15,200,000. In other words the total expenditures in Canada for social security purposes amounted to \$1,799,000,000 odd as against \$76,000,000 odd for defence purposes during the past five year period, or a yearly average of \$359,000,000 odd as against \$15,000,000 odd. I submit that that is the only fair comparison to make when one is estimating what is being spent on social services in comparison with defence. All of these amounts came out of the pockets of the Canadian taxpayers.

May I point out that the provinces would not have been able to carry on their social services but for the grants and subsidies which have been paid to them out of the federal treasury and the money lent to them by the federal government. That is what enabled the municipalities to carry on their social services. I wish also to repeat that while the federal treasury has been drawn upon for