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should be subject to safeguards always; and that is my next point.

The second of the three obligations underlying the Government's nuclear policy arises out of the dangerous nature of the improper uses to which nuclear materials can be put either by accident or design. For that reason the Canadian Government is obligated to Canadians and to all persons everywhere to assure that nuclear devices, materials or technology from Canadian sources not be used for explosive or illegal purposes. This is done through the application of safeguards.

Familiarity with nuclear processes and confidence in their peaceful benefits must never blind us to the destructive capability of a nuclear explosive device or the politically-destabilizing effect that can be caused in certain circumstances by the mere existence of such a device. For these reasons, this second obligation must be regarded as no less important than the first. For, no matter how sincere is our commitment to equality throughout the world, no matter how successful is our progress towards it, our achievements will be Pyrrhic should nations be unable to avoid the inhumanity of nuclear-weapons usages or threats.

It is an enigma that surely no sane observer could untangle -- this nuclear threat to the very continuance of the human race that has become so commonplace as to be boring, that is often regarded in some perverse fashion as a symbol of national accomplishment and wellbeing or as a manifestation of sovereignty.

No nation should be envious of another because it possesses the ability to kill hundreds of thousands of human beings in a single explosion. No nation should treasure its power to trigger a nuclear war. And no nation should misinterpret Canada's opposition to proliferation as envy of foreign accomplishments.

Canada is not envious of any country that is able to achieve new scientific plateaux for the benefit of its people nor, to my knowledge, is any other industrialized state. If a newly-independent nation is able to leap in a single generation from the stage of steam to the age of the atom, Canada applauds. If that leap was accomplished through Canadian assistance, we are proud. But the vault must be genuine, and the new plateau must be firm. Nuclear projects have proved their benefit to man in dozens of ways -- ways well known to most of you -- but no one has yet demonstrated convincingly that there are practical, economic, peaceful benefits of nuclear explosions. Not Americans, not Russians, not Indians. If at some time in the future such benefits be demonstrated, then they should be made available on an internationally-accepted basis, under appro-