

Sections 5 and 6 agreed to.

On section 7—Contract of insurance.

Mr. MacNICOL: Is any part or purpose of the corporation the establishing of depots in foreign countries to which exporters in this country can ship large numbers of trucks or boilers or radiators or tubs or manufacturing equipment, and to which dealers in the other countries can go and purchase and take away such equipment?

Mr. MacKINNON: No.

Section agreed to.

On section 8—Liability under contracts outstanding.

Mr. BLACKMORE: What page are we on?

The ACTING CHAIRMAN (Mr. Golding): Page 4.

Mr. BLACKMORE: Would it not be possible to have the bill drafted in such a form as to enable members to know exactly what it will look like when it is finished? As it stands, certain portions are repealed and other portions substituted therefor, and it would take a Philadelphia lawyer to tell what it really looks like in its completed form. I object strenuously to passing the bill in this way.

Mr. ST. LAURENT: The bill is drawn in the usual form of amending bills. There are rules of the house which govern the manner in which amending statutes are to be submitted. The rule is that if a change is to be made in a section or subsection the section is to be repealed and reenacted with the change, and it is usual to set out in the explanatory note showing the form in which it was before. I understand the hon. gentleman's suggestion to be that the whole act should be repealed and reenacted so that he would have the entire statute before him. But that is not required by the rules of the house, and I think it would occasion considerable delay in dealing with amendments if, in order to have an amendment, you had to repeal and reenact the whole statute. It would substantially increase the time devoted to its consideration.

Mr. BLACKMORE: I grant all that, but my feeling is that this act is an important one, and nothing has been said in my hearing up to the present time, nor anything that I have so far apprehended, that suffices to show why the preamble should be repealed. The preamble is to be repealed, we are told, because it is not consistent with certain amendments made in the act. Well, the preamble looks like a very good one and, if it is to be

[Mr. MacKinnon.]

repealed, I find it difficult to understand what the act is all about. I raise the question because I think we are going too fast, and I seriously doubt whether many members can get anything like a comprehensive and consistent grasp of that which we are undertaking to do.

Mr. MacKINNON: I am quite sure the hon. gentleman could not have been in the house when I made my statement. May I point out to him that the preamble has been carried. However, perhaps I shall be allowed to make this brief comment in answer to what he has said. The preamble to the act is being deleted since in itself it has no force and effect and is referred to only in the event of clarification being required in connection with any particular clause of the act. Rather than have the preamble amended to make sure that it clearly reflects all the proposed changes, we are deleting it entirely.

Mr. BLACKMORE: That is precisely the kind of thing that would fill me with apprehension. May I read what the preamble says? It is true we have already passed it, but I am raising this question because, as I have pointed out, I think we are now going too fast, or at any rate fast enough to tax the ordinary member's ability to follow the proceedings, when the bill is made up of a hodge-podge of repeals and substitutions. The preamble looks consistent to me and, if something is being changed in the act which renders the preamble not in accordance with the act itself, then I find myself really concerned as to what the act will look like when it is finished. May I read the preamble to show what I am driving at?

Whereas it is desirable—

The ACTING CHAIRMAN (Mr. Golding): Order. We are on section 8.

Mr. BLACKMORE: Very well, Mr. Chairman; I am in your hands. However, on behalf of the ordinary member of parliament, I protest. It is entirely impossible to tell where we are going; we are going so fast. If that is your decision I must fall in line with other members, but once more I say we are going too fast to know what we are doing.

Mr. KNOWLES: I suggest that one of the reasons we are having difficulty with this is not the form of the amendment on the lefthand page of the document but the form of the explanatory note on the righthand page. We have had previously during this session bills that have been complicated, but the