

on the basis of results. We suspect, in view of the high expectations of our public, that it will be a source of disappointment in Canada that the ideas that we hold to be so fundamental, and that we have advanced so persistently and strongly, have not been reflected in the document because of this meeting's inability to achieve consensus. However, we reaffirm our continuing commitment to these concepts and values.

I would, therefore, urge all delegations to give serious thought to what the meeting that has just taken place may mean for the broader process of *détente* and the CSCE. Some may argue that *détente* will not be much affected by this meeting or by public opinion. To some this may be a comforting thought, but they should not take it to be a foregone conclusion. The CSCE is not incidental to *détente*. On the contrary, it is a major international effort, focusing on the two vital and complementary aspects of *détente* — the pressing issues of security and the effort to map out a broad range of co-operative relations. To have been unable to record common views on these matters here in Belgrade is in itself a commentary on how little any of us can take *détente* for granted.

The Canadian Government, for its part, remains firmly attached to the policy of *détente*. But *détente*, by definition, is a two-way street. It will not exist simply because we say to ourselves that it must. If we want it to be a reality, we must make it a reality. The lesson of Belgrade must not go unlearned. But we must be sure that we understand what it is. That we have not succeeded in putting words on paper is unfortunate. But it is not the heart of the matter. The heart of the matter is that commitments freely undertaken at Helsinki are carried out in practice. For that we should not need verbal reminders. The language of the Final Act is clear. We did not come here to alter it, and its provisions remain an indispensable yardstick against which performance will be measured. At Madrid we shall have a clearer picture of where we stand. It will then be five years from the signature of the Final Act. Public opinion in our countries is not likely to grant us much of a further reprieve if we are not seen by then to have pursued the course we charted together at Helsinki with a greater sense of commitment and with greater imagination. Belgrade and Madrid may be important milestones on that course. But the real test of the CSCE lies in the commitment we are prepared to give to its continuity, and in whether concrete adjustments will be made in our national policies. We should not look to a miracle at Madrid to relieve us of the responsibilities of proper performance between now and then.

Some undoubtedly feel frustrated and disappointed in the concrete achievements to date.