

BUDGET OF PROSPERITY

Assets in Cash Almost Sufficient to Wipe out Entire Funded Debt of British Columbia

STRIKING FIGURES OF PROVINCE'S GROWTH

Hon. Price Ellison Places Value of Representative Industrial Products During Year at Over \$100,000,000

The Budget presented by Finance Minister Ellison to the Legislature Monday proved certainly a most cheering Valentine for Miss British Columbia. The Minister announced that the liquid assets of the Province would be sufficient within the year to wipe out the entire funded debt of British Columbia, which at the close of the last fiscal year stood at \$8,165,000, having increased \$238,867,000 from the last previous year. At the same time, as provision is being made by sinking fund for the redemption of the Debt in due course, the Minister does not consider it good financial policy to buy back outstanding debentures, an attempt on the open money market would send these securities above par and the Province would be the loser by the transaction. Even at present, British Columbia inscribed stock stands higher on the London market than any other colonial securities.

The surplus for the fiscal year ending March, 1910, the Minister in his maiden deliverance placed at \$2,500,000. The surplus for the current year, the Minister expects that it will be quite as large as last year's, the Government having at the present time upon deposit in the various chartered banks and bearing interest no less than \$7,500,000.00.

From Mr. Ellison places the value of the productions of the representative industries of the Province during the past year at \$100,742,000.00, divided roughly as follows: Manufactures, \$35,000,000.00; Mining, \$26,133,000.00; Timber, \$17,160,000.00; Agriculture, \$14,330,000.00; Fisheries, \$5,000,000.00; the cut of timber in the Province for the past year is estimated at one billion and forty million feet, an increase in value of production on the previous twelvemonth of \$5,160,000.00. The shingle output is estimated at 866,275,000 of a value of \$1,627,624.00, being 25 per cent of the total output of Canada.

The mineral output shows an increase of \$1,740,000.00 over the preceding year, the largest growth being in coal, of which commodity an additional 2,770,000 tons was mined during the year. There has been a slight falling off in lead, copper, zinc and coke, in part attributable to the fire at the Granby smelter.

In Agriculture there has been an increase in products value of nearly \$6,000,000.00, the home production being now only very slightly behind the imports total in value. The total consumption of these products was rather over \$20,000,000.00, the Province producing roughly \$14,000,000.00, imports total being but fractionally higher. Based on the increase in consumption of these products, the Minister estimates that from 75,000 to 100,000 people have been added to the population of British Columbia during the year. The Province has increased its grant for immigration purposes from \$35,000 to \$50,000, but the Finance Minister notes with regret that the Dominion government does not seem to do more for immigration to this Pacific Coast.

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the same position as my predecessor last year, the Hon. Mr. Bower, who had just accepted the portfolio of minister of finance. I had not been in the office really more than two or three days when the session opened, and I cannot, therefore, be expected to have the same knowledge and grasp of the finances of the province as the late lamented and highly esteemed Hon. Captain Taitow, who for seven years administered the office I have now the honor to fill, and whose budget speeches were always looked forward to with so much interest by the members of this house.

"I shall not attempt to deal with the subject in the same exhaustive way as Mr. Bower did. Last year the government had just returned from the country after a big victory, and my colleague took occasion to review at considerable length the history of the McBride administration and its financial policy. Through the efforts of the government, the finances of the province have been placed on a very sound and highly satisfactory basis. The country also had reached a high state of prosperity, and the Hon. Mr. Bower spent some time in dwelling upon the conditions that existed, and in painting in warm colors the immediate future of the province. While the progress of affairs in that direction has not abated in the least in the meantime, and has, in fact, been greater than was anticipated last year—as the result of considerable degree of the railway policy of the government, there has not been such a change in the situation as to justify my going over similar grounds. I shall, therefore, confine myself to the subject of the budget proper and to the production of the industries of last year, and of the province for the year just past, and, possibly, make some comments on the outlook for the year upon which we have entered. I desire to be as brief as possible.

The Estimates

"First, taking up the estimates of 1909-10 and comparing them with the public account for the same year, which were laid before the House a few weeks ago, we find that the estimated receipts fell short of the actual receipts by nearly \$3,000,000, or to be accurate \$2,926,115, this despite the fact that the month of August, the finance minister did not anticipate any surplus at all, owing to the special demands that had been made on the treasury by works and services of urgent necessity, and which were authorized by special legislation and provided for in the supplementary estimates of last year. This extraordinary difference between actual and estimated receipts does not indicate that the estimates were not carefully prepared, but rather that the remarkable increase in the business of the province, and of the various departments, could not be anticipated. The principal items which account for the unexpected increase were: Land sales and land revenue, in which the estimates were exceeded by nearly \$2,000,000; auction duties, showing an excess of \$73,495; registry fees, \$235,826; revenue tax, \$60,882; real property tax, \$60,774; land taxes, including wild, coal and timber lands, \$50,905; income tax, \$80,984; royalty on coal, \$87,740; government printing office, \$23,174; Chinese Restriction Act, \$156,200; interest, \$37,493; cannery licenses, \$21,340; and miscellaneous, \$23,633. All of these items with the exception of succession duties and the revenue from Chinese immigration, which are more or less accidental sources, are the direct result of increased activities and the expansion of business. While the increase from the sale of land was so marked, the revenue derivable from timber in the form of license fees and royalties were actually about \$5,000 less than the estimated receipts, and there is but a small difference between the estimated and actual receipts in the revenue derived from mining. As an instance of the great activity in real estate transactions, the revenue from the sale of land, which is \$233,826 in excess of the estimated revenue from that source. The increase of business is also shown in the sale of law stamps; the returns from the printing office, from the Canadian and in other ways. That the estimates of 1909-10 were carefully prepared is best shown by the fact that the few items which were a decrease in the actual receipts, as compared with the estimates, do not aggregate \$25,000 in amount.

Bank Interest Increase

"The interest on cash deposits in the bank is becoming a very important item of revenue. In the year 1903-4, the receipts from that source amounted to \$7,836, and in 1909-10 were \$15,143, the latter figure being nearly double the income of the year previous. During the present fiscal year, the item of interest will be increased in proportion.

In regard to the expenditure, as shown in the public accounts, it exceeded the estimates by \$1,034,196, which was provided for in the supplementary estimates. In civil government, there was an excess of \$22,261, which is mainly accounted for in requirements for temporary assistance. Legislation exceeded the estimates by \$45,767, to be accounted for by the holding of the elections in the fall of 1909. The excess of \$28,754 in the appropriation for public institutions was required for extra expenditures in the printing office and Insane Asylum. While the salaries for administration of justice were kept below the appropriation, the administration of justice other than salaries, shows an excess of \$41,837. As the expenses in connection with the vote are always susceptible to fluctuation, it is not possible to provide for it definitely in advance. The items of transport are subject to similar exigencies. The appropriation of revenue services was exceeded by \$37,269, as over \$37,000 was paid for commission alone, this excess is the best evidence we can have of the expansion of business.

Extra Requirements

"Under the head of public works, there was an excess of \$53,723. This large amount was due to repairs to the public buildings in Victoria and throughout the province, to the extent of \$30,000; for the purchase of lands

for and the improvement of the government grounds, \$122,000; extra allowances for roads, streets and bridges, \$259,423. These extra expenditures were warranted by the necessities of the case, and due to extraordinary provincial development. Miscellaneous was exceeded by \$170,000, \$35,900 of which was due to advertising the voters' lists as required by law. All these extra expenditures were unforeseen, and to a large extent could not have been anticipated by the legislature. The province is growing so rapidly that its extra requirements should really have to be provided for every three or four months. We have now to provide for expenditures on services which have exceeded their appropriations to the extent of \$70,995; and these for the same year are to be accounted for in the same way. Against the provided items and the excess of expenditure authorized in the supplementary estimates, we have the lapsed balances, which amount to \$355,781.

Striking Contrast

"When the present government came into power in 1903, the estimates framed by a committee of the house showed an estimated revenue of \$2,124,475 and an estimated expenditure of \$2,491,566. This year's estimates show an estimated revenue of \$8,132,101, and an estimated expenditure of \$1,030,790. I must honestly say I am not surprised at a time during my occupancy of a seat in the legislature when the receipts and expenditure would reach the present figures.

I trust that no one will become alarmed at the prospect of a deficit of \$3,000,000. I do not think it will actually be so great as that. It is possible that we may even have a surplus, but in any event the Government has decided that it is good policy to meet the requirements of the country in the way of public improvements squarely, even at the expense of our surplus. There is an immense amount of money required to open up an immense extent of territory and the sooner it is undertaken the sooner we shall reap the fruits of the development to follow. There are two transcontinental railways building through to our coast and the whole of the vast interior is becoming alive with population and its activities. There is a big task ahead of the Government in providing for the new requirements and it must be undertaken.

Land Sales Receipts

"We have put down the amount received from land sales at \$2,000,000, an increase of over \$500,000 compared with the estimates of 1901-12. This is based on the record of the past two years, but, of course, it is not at all a certain quantity. If the theories of Opposition be correct, we shall have little or nothing from this source. My own opinion is that if we can sell land at from \$2.50 up to \$5.00 per acre, and then get back 4 per cent on that, or a higher valuation, as the case may be, the Government will realize how well off it is. If the land becomes valuable and the assessment goes up in consequence the man who buys is bound to sell that land or improve it, or allow it to revert to the Government. The value of land in the first place, it is a fact that in another year from this we shall be getting half a million dollars from this source alone and within five years, \$1,000,000 per annum. This large sum will be available for purposes of development and will be spent for the general benefit. If the owner of wild land will make a calculation of what he will have to pay in ten years by compounding interest at 4 per cent he will realize how necessary it is to have that land produced as soon as possible. The item of land sales, of course, includes the sale of townships and we are likely to reap very large sums in the future each year from this source. Land revenues, which include pre-emption and water records fees, we have increased by \$50,000. This is likely to be considerably exceeded.

Timber Leases

"Timber leases is more or less a fixed quantity. Under the new timber licenses there is a decrease of \$100,000. As limits are surveyed the licensed areas are being reduced. Some licensed limits are found to overlap and other sections are being cut out. The Government has been severely criticised for the extent of timber land alienated under timber licenses, but as a matter of fact, it has been very profitable to the country. As yet only a small area of the 19,000,000 acres licensed has been surveyed and it will be considerable time before it can be all surveyed. In the meantime the Province has been getting revenue from a certain percentage of wild land, and the revenue from the sale of land and all would never have brought a dollar to the treasury had it not been for the flurry in the timber business which caused its taking up. There has been \$25,000 added to the timber royalties. This source of revenue depends entirely upon the cut, and must go up and down according to the prosperity of the timber business. Last year was a big year and this is likely to be equally good, if not better.

The Timber Industry

"As the mining industry has lost many of its speculative features I do not anticipate a large increase from ordinary mining receipts and have not provided for it. However, the discovery of new camps or rich ore bodies might at any time greatly stimulate the receipts from this source.

Although I have estimated \$100,000 for succession fees, as against \$50,000 for the previous year, there is no basis of calculation for this, and none of us I presume are anxious for windfalls from that direction.

The increase of business in the land registry offices justifies my placing the receipts at \$250,000, instead of \$250,000, and I have no doubt that they will exceed even that amount.

The revenue tax depends upon the population and the latter is increasing at the rate of from 50,000 to 100,000 a year. We have allowed \$25,000 additional under the head of real and personal property and income I have anticipated an in-

crease of \$75,000. It may be more than that.

At the same time, which include wild coal and timber lands, are placed at \$250,000 being an anticipated increase of \$15,000 but I have no doubt that owing to the amount of land purchased which will be included this year, it will considerably exceed the amount at which it has been placed. The mineral tax has become a more or less steady source of income and there has been no change made in the item of \$100,000. The royalty on coal, however, has been increased to \$200,000 from \$150,000. In regard to taxes it is my intention to recommend the Government to adopt the plan of a few years ago and appoint a commission to enquire into the whole question of the incidence of taxation in British Columbia, with a view to general readjustment and the lowering of the scale.

The increased rate of growth in the Printing Office, which reflects in the size of the Gazette of business activities, will give us \$200,000 more and the canneries \$5,000. There is a falling off on bridge tolls, owing to the new highway bridge having been made free to vehicular traffic.

Head Tax Revenue

The Chinese restriction tax, judging from the accessions of Chinamen during the past several years, has been hazy at \$300,000, an increase in the estimate of \$125,805. This large sum, by far the largest in the history of the Province, will give some idea of the demands upon the government created in a large measure by the opening up of the newer portions of British Columbia. It is only within the last few years that there has been sufficient money to deal at all generally with needed improvements and to undertake work on a large scale in an adequate way. The Government in dealing with them as at present is confident that these works of development and improvement will be productive in revenue for their undertaking. Under the head of Works and Buildings, the vote for which has been raised from \$92,100 to \$1,833,220, we have made provision for two court houses, one at Revelstoke and the other at Vernon, each costing \$15,000; for the completion of the present courthouses at Vancouver at a cost of \$125,000, the building of a new wing, \$100,000, the remarkable growth of Vancouver rendering the accommodation provided for the court cases at \$30,000 for a new courthouse at Grand Forks; \$200,000 to complete the insane asylum at Coquitlam; \$15,000 for the laying out of the grounds; \$40,000 for farmhouses; and \$150,000 for the new addition to the Parliament buildings. The vote for public school buildings has been increased from \$25,000 to \$50,000, and for jails from \$10,000 to \$50,000. There is a vote of \$25,000 for clearing University site and \$50,000 for prison farms and buildings. The object of the Government in appropriating this amount is to provide for the more modern methods of prison work whereby the prisoners are greatly benefited, both morally and physically, by employment in the open air under less degrading conditions. The usual appropriations for roads, streets, bridges, wharves, etc., have been obtained from the Dominion Government; \$600,000 increased from \$349,500 is for bridges throughout the province. Four new ferries are being established—at Eort George, Mission, Nechaco, and Pitt River.

On account of the vote for surveys and improvements of lands being administered by the Land Department, it has been struck off the list of "public works" and has been transferred to "miscellaneous." The vote for public works has been increased from \$100,000 to \$135,000. This has been found necessary as the result of past experience. New requirements are developing so rapidly that it is quite essential that there should be authority to spend money without waiting for the Legislature to meet.

Miscellaneous

"Under the head of miscellaneous, which has been increased from \$50,000 to \$213,862, the item \$400,000 for surveys, is quite the most important. \$100,000 is being set aside for the exploration and development of Strathcona Park; \$75,000 for the purchase of the rights of the Songhees in their present reserve and their rehabilitation on a new reserve; and \$112,763 as a grant to the G. T. P. being the proportional cost to the Government of clearing and surveying the townsite of Prince Rupert. The provision for forest protection has been increased to \$150,000 from \$150,000. This is owing in part to the Government's policy of increased attention to forest conservation, and in part also to the loss of timber last summer occasioned by forest fires. True, British Columbia did not suffer in anything like the same degree as the adjoining states of the Union, but the utmost importance that every precaution be taken to guard our forests. I cannot speak definitely on the subject, but it is not improbable that the Chief Commissioner of Lands will provide in the Act to be submitted at the next session of the Legislature, that the owner of timber limits will be assessed in some fair proportion to supplement the fund available for fighting fires.

Agricultural Interests

"The vote for the agricultural department has been largely increased, and for other things \$15,000 will be voted for demonstration and instructional work in spraying, orchards and fruit packing. New officials have been appointed as follows: Three assistant horticulturists, a chief instructor in poultry raising, an inspector of animals, a dairy in-

pector, and one general assistant, provision for which has been made under the graded salaries. The working staff is now sufficiently large for the present to cope with the heavy programme of work in all branches that has been mapped out by the Government. The vote in connection with the investigation under the Water Act has been increased to \$71,500. The intention is to have several investigating boards established in order that the work of settling water records and clearing up the whole situation under the Act may be got through with as soon as possible, after which there will be a regular appropriation for administration of the office of the Water Commissioner.

"Under a vote of \$20,000 to assist in the building of a seawall along the Dallas road, conditional upon the city of Victoria voting an amount for the purpose. Advertising has been increased from \$20,000 to \$25,350. This is made necessary on account of the law requiring the voters' lists to be published under the new elections. The Board of Health has been reduced to \$25,000. Grants are made to the Seamen's and Loggers' Institute, Vancouver, \$5,000; to the Women's Farmer's Institutes, to be referred to presently, \$5,000; to Farmer's Institutes, \$10,000, an increase of \$3,000; to the Canadian National Agricultural Show, Vancouver, to make up the deficit, \$4,000; to agricultural associations, \$75,500, being an increase of over \$23,000; \$15,000 is voted to complete the cost of revising the statutes, \$25,000 in all; and the vote for temporary assistance has been raised from \$15,000 to \$50,000.

Under the new Civil Service Act, all appointments to the service are temporary until the examination prescribed by the board of examiners has been passed, and as the work is growing very rapidly in all the departments provision must be made by the vote for temporary employment. "Miscellaneous, not detailed" will be provided for by an increase of \$11,000 to \$25,000. The vote for the Legislative Library, which has been exceptionally large, but \$20,000 has been made available in prospect of certain valuable collections of books being obtained and it is not intended that any of this amount shall be expended for other than the above purpose.

London Office

"A departure has been made in respect to the Agent-General's Office in London, England. The appropriation for this important office has been increased from \$15,000 to \$25,000. The salary of the Agent-General has been raised from \$10,000 to \$15,000 and \$7,500 has been allowed for advertising. While in England I kept very fully into the work of this office and I found that our old friend, the Hon. J. H. Turner, has been very successful in his work and is doing it very effectively. The correspondence passed through his office, the number of enquiries to be answered, the immense amount of literature distributed, the lectures, shows and dinners which he is required to attend, are really astonishing and until I saw it all for myself I did not realize the demands on Mr. Turner and his staff.

Immigration Work

"This brings me to a consideration of immigration work in general, the appropriation for which has been increased from \$35,000 to \$50,000. One of the big problems we have today in British Columbia is the scarcity of labor for farm work and domestic service, and a portion of this grant will be applied in an effort to solve the problem. A subsidy being obtained from the Dominion Government; \$600,000 increased from \$349,500 is for bridges throughout the province. Four new ferries are being established—at Eort George, Mission, Nechaco, and Pitt River.

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pector, and one general assistant, provision for which has been made under the graded salaries. The working staff is now sufficiently large for the present to cope with the heavy programme of work in all branches that has been mapped out by the Government. The vote in connection with the investigation under the Water Act has been increased to \$71,500. The intention is to have several investigating boards established in order that the work of settling water records and clearing up the whole situation under the Act may be got through with as soon as possible, after which there will be a regular appropriation for administration of the office of the Water Commissioner.

Under a vote of \$20,000 to assist in the building of a seawall along the Dallas road, conditional upon the city of Victoria voting an amount for the purpose. Advertising has been increased from \$20,000 to \$25,350. This is made necessary on account of the law requiring the voters' lists to be published under the new elections. The Board of Health has been reduced to \$25,000. Grants are made to the Seamen's and Loggers' Institute, Vancouver, \$5,000; to the Women's Farmer's Institutes, to be referred to presently, \$5,000; to Farmer's Institutes, \$10,000, an increase of \$3,000; to the Canadian National Agricultural Show, Vancouver, to make up the deficit, \$4,000; to agricultural associations, \$75,500, being an increase of over \$23,000; \$15,000 is voted to complete the cost of revising the statutes, \$25,000 in all; and the vote for temporary assistance has been raised from \$15,000 to \$50,000.

Under the new Civil Service Act, all appointments to the service are temporary until the examination prescribed by the board of examiners has been passed, and as the work is growing very rapidly in all the departments provision must be made by the vote for temporary employment. "Miscellaneous, not detailed" will be provided for by an increase of \$11,000 to \$25,000. The vote for the Legislative Library, which has been exceptionally large, but \$20,000 has been made available in prospect of certain valuable collections of books being obtained and it is not intended that any of this amount shall be expended for other than the above purpose.

A departure has been made in respect to the Agent-General's Office in London, England. The appropriation for this important office has been increased from \$15,000 to \$25,000. The salary of the Agent-General has been raised from \$10,000 to \$15,000 and \$7,500 has been allowed for advertising. While in England I kept very fully into the work of this office and I found that our old friend, the Hon. J. H. Turner, has been very successful in his work and is doing it very effectively. The correspondence passed through his office, the number of enquiries to be answered, the immense amount of literature distributed, the lectures, shows and dinners which he is required to attend, are really astonishing and until I saw it all for myself I did not realize the demands on Mr. Turner and his staff.

This brings me to a consideration of immigration work in general, the appropriation for which has been increased from \$35,000 to \$50,000. One of the big problems we have today in British Columbia is the scarcity of labor for farm work and domestic service, and a portion of this grant will be applied in an effort to solve the problem. A subsidy being obtained from the Dominion Government; \$600,000 increased from \$349,500 is for bridges throughout the province. Four new ferries are being established—at Eort George, Mission, Nechaco, and Pitt River.

On account of the vote for surveys and improvements of lands being administered by the Land Department, it has been struck off the list of "public works" and has