

This is why I proposed recently that, if the United Nations itself remains unable to agree on permanent arrangements for a stand-by peace force, members who believe that stand-by arrangements should be made could discharge their own responsibility, individually and collectively, by organizing such a force for use by the United Nations.

I do not wish to be misunderstood on this point. The stand-by arrangements made by the interested countries, because of existing circumstances in the United Nations, would have to be made outside its constitutional framework. But those arrangements would be squarely within the context of United Nations purposes, within the Charter.

The stand-by contingents which resulted from such an arrangement would not be used unless and until they had been requested by the United Nations to engage in one of its duly-authorized peace-keeping operations. In some situations this stand-by force might not necessarily serve as an entity; only some of its national contingents might be selected to serve. Parts might be used alone or be combined with contingents from other United Nations members not included in the stand-by arrangements. Political requirements would determine its role.

I emphasize this because there has been some disposition to interpret my proposal as an intention to turn away from the United Nations. The whole point of it was to strengthen the capability of the members concerned to serve and support the United Nations.

When I suggested that at first the stand-by arrangements might be confined to half a dozen or so middle powers, I had in mind, of course, the countries which have already earmarked contingents for United Nations service. They would be ready - and willing. Soon, I hope, others would be added until all the continents would be represented.

Co-ordination would be a first requirement. This could be achieved in several ways. The governments concerned could consult closely about the kind of units and personnel which might be needed in future operations. They could perhaps agree to some allocation of responsibility for organizing and training their earmarked contingents. Exchanges of ideas, experience and key personnel could be arranged on a regular basis.

An international staff would be needed to co-ordinate the training and other activities of the earmarked contingents; to analyze and correlate with future needs the experience of past operations; to prepare contingency plans and operating procedures for a variety of situations. No stand-by arrangements would be complete without making provision for such a staff - at least in embryo.

It would be even better if a compact military planning staff could be set up in the office of the Secretary-General, one which could co-operate with the member states who have decided to work together in the United Nations peace-keeping field. It is a matter of some satisfaction that the Secretariat now includes a Military Adviser. He should have a supporting staff to assist him in advising the Secretary-General on the establishment and conduct of military operations. The same staff could be planning ahead for possible peace-keeping missions.