They are written for the minister's information and they are subject to his approval. Until they are approved by him or by the governor in council they must be regarded as unofficial. Todd, quoting Lord C. Paget, adds, at page 442:

The system of laying upon the table of the house reports from officers addressed to particular departments of the executive government is most objectionable.

He also quotes Disraeli, saying:

The house ought not to insist upon the production of papers and correspondence which concerned the preparation and preliminary consideration of measures; they would thereby put a stop to that freedom of criticism which was always invited on such occasions, and which contributed so much to prefection of public contributed so much to the perfection of public measures. If the house were to insist upon the production of such documents, instead of the government getting what we get now, confidential reports containing the most minute details of the opinions of officers, given frankly and freely for the heads of departments, we shall have a system of reports framed for laying upon the table of the House of Commons.

Todd concludes, at page 440:

This principle is systematically recognized in all parliamentary transactions; were it otherwise, it would be impossible to carry on the government with safety and honour.

The minister, as reported at page 3696 of Hansard, said that he did not wish to produce these papers because in his judgment it was not in the public interest to do so. The responsibility is the minister's for making that statement. He is the best judge of the matter and the Chair must be bound by such a statement. I therefore rule that the document should not be tabled.

Mr. DORION: Do I understand, Mr. Speaker, that my motion is out of order? If so, I appeal from your ruling.

The house divided on the question: Shall the Speaker's decision be sustained? And the decision of the Chair was sustained on the following division:

YEAS

Messrs:

Abbott Authier Bertrand (Prescott) Black (Chateauguay-Huntingdon) Blair Blanchette Bonnier Bradette Breithaupt Casselman, Mrs. (Edmonton East) Cleaver Cloutier Corman [Mr. Speaker.]

Cruickshank Dechene Donnelly Douglas (Queens) Dupuis Edwards Emmerson Evans Farquhar Fauteux Ferron Fontaine Fournier (Hull) Fraser (Northumberland, Ont.) Furniss

Gardiner Gershaw Gibson Gingues Gladstone Golding Graham Grant Gregory Hanson (Skeena) Healy Henderson Howden Howe Ilslev Isnor King, Mackenzie Laflamme LaFlèche Lafontaine Lalonde Leclerc Leduc Leger Little Lizotte McCann McCuaig McCubbin McCulloch MacDiarmid Macdonald (Brantford City) Macdonald (Halifax) Macdonald (Kingston City)

McDonald (Pontiac) McGarry McIlraith McIvor MacKenzie (Lambton-Kent) MacKenzie (Neepawa)

Mackenzie (Vancouver Centre) MacKinnon

(Edmonton West) McLarty

MacLean (Cape Breton North-Victoria) Macmillan McNevin (Victoria, Ont.) McNiven (Regina City) Marier Martin Maybank Mayhew Michaud Mitchell Mullins Mulock Mutch Neill Nixon O'Neill

Pinard Poirier Pottier Purdy Ralston Reid Rennie Rhéaume Rickard Ross (Calgary East) Ross (Hamilton East) Ross (Middlesex East) Ross (Moose Jaw) Ryan St. Laurent

Sissons Soper Taylor Telford Thauvette Tomlinson Tripp Turgeon Ward Warren Weir Whitman Winkler Wood-119.

Sanderson

Messrs:

Adamson Anderson Bence Black (Cumberland)
Black (Yukon) Blackmore Bruce Cardiff Casselman (Grenville-Dundas) Castleden Dorion Esling Fair Fraser (Peterborough West) Gillis Graydon Green Hansell Hanson (York-Sunbury) Hatfield

Homuth Jaques Johnston (Bow River) Knowles Lacombe McGregor MacInnis MacKinnon (Kootenay East) MacNicol Nielsen, Mrs. O'Brien Perley Pouliot Quelch Ross (St. Paul's) Ross (Souris) Roy Senn Shaw Stirling Stokes Wright-43.