

and all steps which it may deem necessary towards safeguarding legitimate rights and interests of United States and American nationals, and towards ensuring the safety and security of the United States.

3. Second communication indicates readiness of the United States to seek a general settlement in the Pacific area which would comprise equal opportunity of economic development for all, if Japan is ready to suspend her expansionist policy, readjust her position and embark on a peaceful programme consistent with principles to which the United States have long been committed. Communication indicates, however, that before negotiations on this basis could be resumed, it will be necessary for the Japanese Government to furnish a clearer statement than they have yet done of their present attitude and plans.

4. We are considering what further action we ourselves should now enforce in relation to Japan. Ends.

1349.

804-35

Le secrétaire aux Dominions au secrétaire d'État aux Affaires extérieures
Dominions Secretary to Secretary of State for External Affairs

TELEGRAM CIRCULAR M.273

London, August 28, 1941

IMMEDIATE. MOST SECRET. My telegram of August 27th, Circular M.268. We have now given further consideration to the question of action which it would be appropriate for us to take in respect to Japan to reinforce warning which has been delivered to that country by the United States Government. In his broadcast of August 24th, the Prime Minister made it clear we should range ourselves at the side of the United States if the latter became involved in war with Japan, but we feel it is desirable to warn the Japanese Government on our own part and directly, that apart from our support of the United States we should be compelled in the interests of security of our own territories to take counter measures in the event of further Japanese expansion.

We should prefer to link our own warning specifically with that given by the United States, but this we feel would require concurrence with the latter.

We should also prefer to adhere to wording elaborated at Prime Minister's recent meeting with President Roosevelt unless the United States Government see serious objection.

In these circumstances His Majesty's Minister at Washington has been instructed to inform the United States Government that we should propose to request His Majesty's Ambassador at Tokyo to address Japanese Government in terms of formula one contained in my immediately following telegram. If the United States Government on the other hand would prefer that we did not specifically mention warning conveyed to Japan by them, we should