

Article IV, territorial waters excepted from treaty area, 540; Article V, patrol, possible Canadian participation in, 539-40; Article VI (see above, Article I); Article VII (VIII), adherence and co-operation by non-signatory powers, 525, 533, 540-41, 543; signature and ratification of treaty, 541, 541n, 543; consideration by US Senate, 533, 541-42; relation to 4-power pelagic sealing convention, 528-31, 534, 543, 546, 549, 553, 555-57, 560-62, 580, 584—see also next section, efforts to expedite US-Canadian agreement

—*July 7, 1911*, 4-power convention (UK-US-Japan-Russia), negotiation and provisions, 507-38 *passim*, 540-90:

(a) preparations for conference, need for international conservation agreement, 507-12, 516, 519-21, 525-26, 538; separate Russo-Japanese talks, 508, 510, 512, 558, 564 (for separate US-Canadian talks see previous section); US unwilling to pay compensation to Canada, Japan and Russia for discontinuing pelagic sealing, 507, 533, 555; Russia invites British adherence to 1897 tripartite agreement if amended, 510-13; Canada's conditions for entering into a new agreement, 513, 513n; recommendations of member of Bering Sea seal fishery patrol, 519-20; attention drawn to activities of Japanese sealers, 516, 518, 538, 552, 555; efforts to expedite US-Canadian agreement as prerequisite for convening 4-power conference, 521-22, 524-25, 529, 538, 540; Canadian assent to UK-US treaty of Feb. 7, 1911 opens way for 4-power conference, 542-43; circulation of US propositions for consideration at conference, 543-45 (for details see next section); delegates to conference, 542, 546; preliminary discussions in Ottawa, 546-48; instructions of Canadian delegate, 549, 549n, 551

(b) conference propositions and their consideration, 543-45, 551-88: presentation of propositions, 543-44; 551; No. 1, definition of protected area, 544, 547-49, 552, 581; convention not to hamper activities of Nova Scotia sealers in South Atlantic or New Zealand sealers in South Pacific, 579-82, 584, Nos. 2 and 5, penalties, 544-45; No. 3, use of ports by pelagic sealers, 544; No. 4, importation of skins, 544-45, 547-48;

restrictions only on skins taken in North Pacific Ocean, 579-82; No. 6, exceptions in favour of aborigines, 545, 581, 583; No. 7, patrols, 545, 547-48; No. 8, control of activities of subjects of adhering powers, 543, 545, 547-48, 579-81, 584; Nos. 9 and 10, adhesion by other powers, 545; No. 11, definition of pelagic sealing, 545, 581; No. 12, duration of convention, 545-46, 581; minor Japanese amendments, 581, 583

(c) debate on compensation: Canada asks for compensation from US, Japan and Russia, 548-50, 552-62; US prefers sharing of seal skins on partnership basis to principle of compensation, 552-53, 555-56, 558, 560-62; former Russian acquiescence in compensation principle, 549-52, 554-55, 557-58, 560; opposition to principle in 1911, 557-59, 562; Canada proposes to Japan reciprocal compensation for abandoning pelagic sealing in northwestern and northeastern Pacific, 558-61; opposition of US and Russia to principle of reciprocal compensation changed to support, 560n, 562-65, 573, 578; Japan expected to resist Canadian claim for compensation, 548, 552; demands compensation for itself, 553; Canadian and British proposals for all-round compensation, 563-68; Japan asks higher rate of compensation from Russia and US, 566-69; Canadian compromise proposal, with supporting statistics, 568-72; failure of Canadian and British negotiations with Japan, 572-73; US presses successfully for adoption of modified form of Canadian distribution formula, 573, 575, 583; Canada's share of Russian and Japanese contributions, 574-79; principle of equal division of contributions adopted, 579-80, 582—see also Pribilof Islands

(d) crisis at close of conference: agreement reached on provisions of convention, 581-84; possible repudiation by Russia, 584-86, 590; British objection to technical terms used in defining admissible classes of seal skins, 584-87; authorization to sign convention while reserving position of other Dominions, 587-89; US and Japan to ratify only if convention accepted by UK without reservation, 588; assent of Dominions to convention, withdrawal of reservation, 590, 590n