

The difficulty of applying the per capita contribution principle because of the necessity of reconciling it with other principles deemed to be intrinsic to a particular Agency's budget is exemplified in ICAO. Its Council reported to the ICAO Assembly that it was difficult if not impossible to reconcile the application of the per capita principle with the weight to be given to "interest and importance in civil aviation". The Assembly endorsed the Council's opinion that the introduction of the per capita principle "at this stage, before the assessment of the highest contributor reached the ultimate maximum of 33 1/3 per cent, would result in such a considerable readjustment of the scale of assessments as virtually to reverse the trend towards a stable scale; and that the per capita contribution should therefore continue to be considered only as an element to be evaluated by judgment".