

## 6 PEACEKEEPING DOCTRINE AND MISSION MANDATES

The UN Charter of course has no provisions for peace-keeping per se, and there is no written peace-keeping doctrine as opposed to mission mandates, SOPs etc. "There is no general doctrine governing conditions that must be met before a mission can be deployed."<sup>14</sup> As an important precursor of a mission mandate, doctrine helps to create consistency of purpose and goals from mission to mission. A lack of clear doctrine is more pressing when peace-keeping becomes more complex both in its multifaceted nature and the growing varieties of types of peace-keeping.

Having said this, the President of the SC on 3 May 1994<sup>15</sup> set out the factors that the Security Council takes into consideration when considering the establishment of a peace-keeping operation:

1. a situation likely to endanger or threaten international peace and security
2. whether regional/subregional organizations are ready and able to assist
3. existence of a cease-fire and the consent/commitment of the parties involved
4. need for a clear political goal and thus the ability to set out a precise mandate
5. a reasonable assurance of safety and security for UN personnel

On 22 February 1995, the SC President repeated those factors and the principles of consent of the parties, impartiality, and the non-use of force except in self-defence.<sup>16</sup> The Secretary-General in his 3 January 1995 Supplement to An Agenda for Peace stated quite forcefully that "Three particularly important principles are the consent of the parties, impartiality and the non-use of force except in self-defence. Analysis of recent successes and failures shows that in all the successes those principles were respected and in most of the less successful operations one or other of them was not."<sup>17</sup>

Therefore, it looks as if doctrine in the form of principles and guidelines has been developed and

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<sup>14</sup> See p.26, E/AC.51/1994/3 14 March 1994 PROGRAMME QUESTIONS: EVALUATION, **Progress report on the in-depth evaluation of peace-keeping: start-up phase, Report of the Secretary-General**

<sup>15</sup> S/PRST/1994/22 pp 1-2

<sup>16</sup> Ibid

<sup>17</sup> para 33 A/50/60, S/1995/1, 3 January 1995, Supplement to an Agenda for Peace: Position Paper of the Secretary-General on the Occasion of the Fiftieth Anniversary of the United Nations.