

It will be seen that, according to the scheme of the Canadian Government, the authority of the Dominion controls and restricts that of the Province at every point. The authority of the Queen controls and restricts that of the Dominion at every point. No law involving raising or expending money can be introduced except on the recommendation of the Governor-General appointed by the Queen, or passed without the concurrence of the Senate, appointed by her representative, or go into effect until approved by her representative, or by herself in Council. Canada can neither raise a penny nor spend a penny unless the Government propose the tax or the expenditure. No people claiming to be self-governed were ever placed in so tight a constitutional straight-jacket before. But in practice the popular control over legislation is secured in another way resembling that of Great Britain. Canada has avoided the restraints which exist in the Constitution of the United States, which fetter the immediate action of the popular will, and make a change of legislative policy so difficult here. In the United States the executive power can change but once in four years. The veto power is vested in the President, which can be overcome only by a two-thirds vote in each legislative chamber. The legislative power can be transferred from one party to another only when the majority in each House has been changed. It frequently happens, as was the case during the whole period from 1875 to 1889, that the United States is without the possibility of national legislation, except in the case where the two political parties into which the nation is divided are agreed. So with regard to foreign relations. Treaties can be made only with the concurrence of two-thirds of the Senate. Ordinarily, therefore, no treaty can ever be made without the concurrence of two parties into which the country is divided.

On the other hand, the Government of Canada is carried on by a Ministry, appointed indeed by the Governor-General, but responsible to the House of Commons, and chang-