A considerable portion of the correspondence that passes through my hands relates to matters in respect of which reference to the Provinces is necessary - for example questions concerning local laws, including education, the laws of property of inheritance, etc., besides a number of routine despatches containing invitations, requests for reports for the War Office and Admiralty, for verification of documents, births, marriages, deaths, and so forth. Then again there are questions partly Dominion and partly Provincial, e.g., the Labrador Boundary.

So far, observing the implied instructions of my late Minister, I have communicated with Lieutenant-Governors in respect of all such matters, through the Secretary of State of Canada, making his department the channel of transmission. With the head of this Department a Secretary of State, it would be quite fitting for his Under-Secretary to communicate with Lieutenant-Governors direct in respect of external affairs, thus obviating a very considerable amount of perfectly needless circumlocation and consequent delay. I am afraid that without drawing upon the paramount authority of the Prime Minister, the Department of External Affairs, with more occasion, would have no more justification to communicate with the Provinces direct than any other Department of the Government.

Borden's reply is/available; he had just taken office as Prime Minister and was no doubt hard beset with numerous other urgent matters. Nevertheless, Pope continued to nurse this idea for another year or more.

In Pope's opinion, law and practice would permit any category of "Secretary of State", as by designation one of the superior officers and ministers of the Crown, to have the right to correspond with Lieutenant-Governors. This had traditionally meant the Secretary of State of Canada, because there was no other Secretary of State. But when a Secretary of State for External Affairs was additionally recognized, he held that this Minister equally had the right, as another "Secretary of State",