- 2. urges that an explicit and formalized coordination plan be developed before the new regulations come into operation.
- 3. encourages the UIC to make the particulars of this coordination and cooperation as explicit and widely known as possible and as soon as possible.

CHAPTER VIII

IMPLEMENTATION

There was little opposition voiced to the proposed timetable for implementation. We agree with the observation that a transitional period would be required to phase-in the new mode of financing UI to develop the details of the plan in line with the principles expounded in the White Paper.

CHAPTER IX

CONCLUSION

The Committee, after a review of the briefs received, and following its hearing and deliberations, makes the following recommendations:

RECOMMENDATIONS

- (1) Endorses the broad approach to problems of economic insecurity presented in the White Paper.
 - (2) Supports the two basic objectives
- (a) coping with the contingency of interruption of earnings and (b) of facilitating reabsorption into productive activity.
 - (3) Supports the social insurance approach.
- (4) Recommends a review of any legislation be undertaken at least every 10 years.
- (5) Endorses universal coverage with exclusions only for constitutional or administrative reasons.
- (6) Since arguments for both a built-in escalation clause and a regional adjustment factor are convincing if they do not involve excessive administrative costs. We recommend that either a \$25.00 minimum earning-rule to define a bona fide member of the labour force should apply or a minimum earning-rule established as a percentage of the industrial composite of average weekly wages and salaries in each province whichever is lesser.
- (7) Endorses the proposed eligibility rules dependent on both individual and environmental circumstances, characterized by lower barriers to entry, a longer waiting period and a greater differentiation of points of entry and routes through the system.
- (8) Expresses concern about the difficulties encountered by interested citizens in fully grasping the rationale for this more complex if more adequate structure

- and recommends that a campaign of information be launched, as soon as legislation is passed, to communicate the logic of the purpose and of the functioning of the new plan to the public.
- (9) Recognizes the importance of a balance between individual and environmental factors in defining eligibility.
- (10) Endorses the broad outline of the proposed benefit structure with its mix of assistance benefits in addition to the customary monetary benefits. These benefits are to be tailored with respect to their level and duration to meet the statutory rights of individuals, their acquired eligibility and environmental circumstances and further at low earnings levels the benefits in the first few weeks of the claim be no less than an established minimum figure.
- (11) Recommends that any claimant assistance program be explicitly divorced from any contact with benefit control and that this fact be widely publicized.
- (12) Recommends that unemployment benefits be paid to persons whose interruption of earnings is due to maternity or illness according to the proposed plan.
- (13) Recommends that the Phase I payment be made in two instalments.
- (14) Recommends that with regards to workers between 65 and 70 the White Paper Proposals be adopted.
- (15) Insists that in the case where claimants are clearly unable to meet their non-deferrable expenses with their unemployment benefits, the UIC be asked to direct them to appropriate assistance agencies through a special channel so that action can be taken without any delay.
- (16) Endorses the tripartite principle of financing unemployment insurance.
- (17) Endorses the proposed method of financing whereby the federal treasury assumes the entire additional cost of the program when the national unemployment rate exceeds 4% or when the regional rate is over 4% and at least 1% over the national rate.
- (18) Endorses the principle of experience rating in defining the employers' contribution but suggests that experience rating formula operating both at the industry and the firm level along the lines suggested above be adopted.
- (19) Endorses the pursuit of an integrated approach stressing cooperation and coordination among the different programs proposed by the White Paper.
- (20) Urges that an explicit and formalized coordination plan be developed before the new regulations come into operation.
- (21) Encourages the UIC to make the particulars of this coordination and cooperation as explicit and widely known as possible and as soon as possible.