

compelling consideration in this regard is the Government's determination to help prevent war between the super-powers, by sharing in the responsibility for maintaining stable nuclear deterrence and by participating in NATO policy-making in both political and military fields. The Government has no illusions about the limitations on its capacity to exert decisive or even weighty influence in consultations or negotiations involving the larger powers. But it is determined that Canada's ideas will be advanced, that Canada's voice will be heard, when questions vital to world peace and security are being discussed.

Canada has gained some special knowledge and experience in the broad area of "peace" talks—disarmament and arms control, *détente* and peacekeeping. It has more experience than many other countries when it comes to action in the peacekeeping field. The Government has no intention of relegating that know-how and experience to the national archives while the possibility remains that Canadian participation may be needed—in the sense that it is both essential and feasible in Canada's own judgment—to resolve a crisis or to ensure the successful outcome of a negotiation. In the whole area of peace activity, especially at the present time, it seems wise for Canada to hold something in reserve to meet emergency situations when a Canadian contribution can be solidly helpful. In the meantime, the Government will continue to give priority to its participation in arms-control talks and, as a minimum preparation for responding to other peace demands which may arise, the Government will keep its policy research and development on relevant subjects fully up-to-date. It will try to ensure, in any negotiations under way (arms control in Geneva, peacekeeping in New York), that Canadian interests and ideas are adequately taken into account.

Sovereignty and Independence

Seeing itself as a North American state, Canada has had to take a hard look across the oceans which surround it, and at the western hemisphere as a whole. In spite of the continuing and complex interdependence in today's world, Canada's particular situation requires a certain degree of self-reliance and self-expression if this country is to thrive as an independent state in a world of rapidly-shifting power structures and relationships. This special requirement has a very direct bearing on how the Government should:

- Manage its complex relations with the United States, especially as regards trade and finance, energies and resources, continental