FINANCE 11

if we are going to embark on such a program for the following winter. Actually the pattern in succeeding years since the program was inaugurated has pretty well established the fact that this program is an annual event. This gives rise to the question as to how long we should go on providing for the winter works program as though it were a decision taken in the middle of the year, and provide \$60 million or \$70 million in supplementary estimates. When are we going to decide that this is a feature of the main estimates and make provision for it in the main estimates?

The third item is that of the Department of Transport where for a number of years we have been paying subsidies to the railroads consequent upon the recommendation of the Board of Transport Commissioners for an increase in freight rates—a recommendation which was not accepted by the Government. Subsidies to compensate for the increases which were not approved are paid at the end of the year when we know what the position is. If you take these three items they will amount to a couple of hundred million dollars each year out of a total of four hundred to six hundred million dollars per year.

The CHAIRMAN: Senator Pouliot?

Senator POULIOT: Dr. Davidson, No. 11, the item for Legislation, does that include the Senate and House of Commons?

Dr. Davidson: The heading "Legislation" does include the Senate and the House of Commons.

Senator Poulior: Did you notice that it is the second lowest amount? The lowest is the Privy Council which amounts to \$4,798,000, while Legislation amounts to \$13,962,000. The item for the Dominion Coal Board amounts to \$15,856,000 which is more than the sum provided for Legislation. Furthermore the item "Legislation" which is responsible for the enactment of the law is one-fifth of the estimate for the Department of Justice, which means that it costs five times more to apply the law than to make it. I find that very funny. And despite this the judges complain that they are not well enough paid.

Dr. Davidson: Senator Pouliot, I would not like to have this comparison misunderstood, but the Department of Justice does have to look after several thousand criminals and the Legislation vote only has to provide for 265 members of the House of Commons.

Senator Pouliot: But this covers expenses, does it not? However, I want to draw the attention of the members of the committee to the fact that the amount set down for the House of Commons and Senate is one of the lowest in the estimates, and it may be because senators and members are paid less than certain officials of the Government who get \$25,000 a year.

Dr. Davidson: Could I draw Senator Pouliot's attention to the fact that this list does not include the total list of departments and agencies? This list includes only the agencies which are asking for additional funds at this time. Furthermore you will notice at the bottom line on the front page of this Supplementary Estimates presentation an item which lists the total departments for which no supplementary estimates are required at all, and the total of those amounts to \$1,185 million. There would be included in that group a substantial number of departments whose total financial requirements for the year are greater than those for the House of Commons and Senate, but it would also include some smaller agencies whose budgets are less than \$13 million, the sum to which Senator Pouliot referred.

Senator Poulion: Here we have 16 items for various departments. Which is the most important of those departments?

Dr. Davidson: Obviously the one of which I am a member, senator.

Senator Poulior: That is a very good answer.