

in Vienna discretion to hold back certain points for use as negotiating counters. Parts mentioned in this context are as follows:

- (a) final consideration which begins: "Bearing in mind ..."
- (b) operative clause 1: "... provisionally approved by the Board of Governors and ..."
- (c) operative clause 3 as a whole but most particularly last phrase: "... including the text of proposals submitted"
- (d) operative clause 5: A further comment on this clause was that since the two-year review period runs from time of final adoption of safeguards, specific reference to Sixth General Conference was best omitted.

For further comments along these lines see below under III tactics.

II. OBJECTIVES

We agree with USA that our objectives are to avoid detailed review and possible amendment of safeguards document by General Conference with consequent implication that conference is deemed to have "approved" document. To this end friendly delegations should be dissuaded from putting amendments. We should aim at limiting discussion to a general debate on documents as a whole (in the sense of Article V of Statute) to be followed by procedural resolution taking note of it and returning it to board for implementation. We also agree that it should preferably be referred to Administrative and Legal Committee. State Department memo enlarging on this subject is being sent by bag today.

III. TACTICS

Tactical handling of safeguards issue will fall into these phases:

(a) Board of Governors

It was agreed that our three delegations should seek to develop support for proposed procedural approach and so far as possible broad co-sponsorship for draft resolution among remaining fifteen countries who have voted provisional approval of safeguards document. The three delegations should concert among themselves as to what portions of the draft should be held back as negotiating points in accordance with Section I above. Following further points were agreed:

- (i) Though India and Ceylon abstained on the document and could not be included in our initial approach, it is important that they should be informed of our plans at an early date in order to minimize any resentment they might be inclined to feel at being left out. Ceylon it is thought might possibly be ready to modify its position now that the domestic situation is more stabilized.
- (ii) In general it is important to get as much support as possible from the under-developed group and also to achieve good geographical distribution both to expedite passage of resolution through conference and in hope that some supporters may give a lead on a regional basis.
- (iii) It was not thought likely that France would co-sponsor, but it was considered very important to make all possible efforts to secure French support.
- (iv) These discussions at Board of Governors meeting will indicate what countries should be made particular targets of proposed diplomatic approaches this summer.

(b) Diplomatic approaches

USA has given its missions detailed briefing on safeguard document. Canadian side urged however, and USA was in full agreement, that in seeking support for safeguards and where possible co-sponsorship for our resolution we could not rely upon technical considerations but must stress the political arguments. It was therefore agreed that approaches to be effective