July 3, 1969

motion. I am not convinced that the question can be considered by the Chair in those terms.

Generally speaking, honourable Members who have taken part in the procedural argument in opposition to the government, have based their objections on the rule of anticipation. It is of interest to note that while the British practice in reference to this rule is sufficiently clear, the same cannot be said about Canadian precedents where attempts have been made to apply the rule to our own Canadian practice. The difficulty stems from the fact that the British Commons' Standing Orders include a specific rule on this subject. Standing Order 11 of the British House of Commons is as follows: "In determining whether a discussion is out of order on the ground of anticipation, regard shall be had by Mr. Speaker to the probability of the matter anticipated being brought before the house within a reasonable time."

In our own House, we have attempted over the years to develop a practice which has no support in our own Standing Order and where British precedents are not always relevant. If honourable Members will study May's definition of the rule, they will see that the rule relates to discussion or debate of a matter already set down, and not to the setting down itself of an item of business on the Order Paper.

Campion's third edition, at page 180, indicates that the anticipation rule applies to the discussion by anticipation of an order already set down by the House. But, there is nothing in our rules and no precedent in Canadian parliamentary practice to prevent the setting down of more than one bill or motion dealing with the same subject. No precedents have been quoted by honourable Members who took part in yesterday's procedural debate that could support the contention that the Minister's motion cannot appear on the Order Paper along with a Notice of Motion to be moved in similar terms by a committee chairman.

What we are concerned with at the moment is whether the Minister's Notice of Motion can be transferred for debate under Government Orders. Standing Order 21 is perfectly clear on this point. The rule is as follows: "When any other government notice of motion is called from the Chair, it shall be deemed to have been forthwith transferred to and ordered for consideration under government orders in the same or at the next sitting of the House."

Once the motion has been transferred for debate under Government Orders it becomes the government's decision and the government's responsibility to decide whether it will proceed with its motion. It is at that point that the anticipation rule might become operative in the sense that the Minister's Motion, if proceeded with, might block consideration of the committee report.

The honourable Member for Grenville-Carleton (Mr. Blair) has been at liberty for several days to proceed with his motion. Indeed, he could move it later this day if he wishes to do so.

On the other hand, that notice of motion cannot be used to "block" consideration of the government's notice of motion. It is suggested that the question of priority should not be confused with the rule of anticipation.

At this time the notice of motion in the name of the honourable Member for Grenville-Carleton has priority because of its present position on the Order Paper. If the honourable Member has not moved his motion when it is called later today, the Chair will have no alternative, at the appropriate moment in our proceedings, but to order that the notice of motion standing in the name of the Honourable President of the Privy Council, be transferred for debate pursuant to Standing Order 21.