

also left in its train some difficult problems, the most immediate of which is that, so far, the voluntary contributions to get the U.N. out of debt have been few and far between. But perhaps more important in the long-term is how present and future peacekeeping operations are to be financed.

23. It is clear that in future the attainment of agreement between the Great Powers about the nature, scope and duration of any specific action to be taken will be a prerequisite to successful application of the principle of collective financial responsibility. The measures authorized last autumn by the Security Council over Kashmir demonstrate that agreements of this kind are attainable in certain circumstances, but we must expect that in the present state of world affairs they will be limited and cautious. It is possible, of course, for the U.N. to act in some situations even in the absence of unanimity, and no doubt there will be occasions, such as Cyprus, when it will do so. But action in such cases is dependent on the willingness of