

*Executive Committee*

D 31500

Most of the opinions given touching modifications to the Covenant express the hope that a means may be found to bring into the fold the non-members so that universality be reached.

It is conceded on all sides that it would best constitute a moral force which would be all powerful for world peace.

Universality should be one of the main objectives to pursue. The Swiss Government has rightly expressed the view that such changes as may be made should render it easier for countries which are not yet members of the League to join it and for those who have left it, to return. This aim in itself is deserving of every effort and would justify changes which to some may appear in the light of sacrifices though they are not in reality so.

What the Covenant would lose in judicial substance, it would gain in moral force.

It seems now evident that the insuperable obstacle to the entry of some non-members is the obligation imposed upon all members to apply sanctions against an offender. Experience has lately demonstrated clearly that one distant continent will not mobilize troops to help abroad the victim of an aggression.

We declared in June last in the House of Commons that the League should be one which would strive for peace by the vigilant study of grievances and the strengthening of the preventive activities of the League.