

October 19th, 1944.

CONTROL MACHINERY FOR EUROPE - CANADIAN PARTICIPATIONI. GERMANY(A) Proposals for Control Machinery

1. The European Advisory Commission has not yet made a recommendation on the control machinery to be set up in Germany. Draft plans however have been prepared by the United Kingdom, the United States and the Soviet Governments which are at present under consideration in the Commission.
2. The United Kingdom plans are much more detailed than the others. They provide for three successive stages - (I) the period of active hostilities; (II) the period of military government immediately after surrender; and (III) the period of effective allied control. The United States proposals seem to be confined entirely to the period of military government with no mention of a succeeding stage of civilian control. The Soviet memorandum mentions the need to consider a later stage but confines its proposals to the military period (Stage II). The question of Canadian participation in the machinery to be set up must be considered in relation to the changing situations of the three States.
3. As regards Stage I, the period of active hostilities on German soil, which has already commenced, the machinery of military government is in the hands of SCAEF. During this period it will be necessary for the Allied and Soviet Commanders-in-Chief to be the supreme authorities in the areas under their operational control. Arrangements for Canadian participation have already been worked out through normal military channels.
4. As regards Stage II, (i.e., the period following the surrender of Germany), in the light of discussions which have taken place in the European Advisory Commission, the U.K. representative has communicated to the Commission a Revised Draft Agreement on Control Machinery, dated October 3rd, 1944, a copy of which is annexed. This Draft Agreement, for signature on behalf of the United Kingdom, U.S.A. and U.S.S.R., envisages the setting up of a supreme organ of control over Germany to be called the Control Council and to consist of three Commanders-in-Chief. It is based on an earlier draft submitted by the Soviet government, nearly all of which is incorporated in it together with a number of new clauses. As it is apparently intended that in the control of Germany maximum use should be made of German administrative machinery, the Control Council would be divided into sections which would correspond to the structure of the German administration. Thus the Divisions of the control machinery would correspond for the purposes of disarmament to the German military, naval and air authorities. Likewise there would be economic, political, finance, transportation, internal and manpower Divisions to deal with the activities of the equivalent German civil authorities. The staffs of these Divisions would consist of civilian as well as military personnel, and would include nationals of the United Nations other than the Great Powers "appointed in their personal capacity".

Minutes and Documents of the Cabinet War Committee,
Volume XVI, July - December 1944, (R.G. 2, 7c, Volume 16)

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