

"There remain to be considered the other two questions, the acceptance of responsibility for administration and the problem of implementation. Various suggestions have been put forward in the course of discussions in this Committee as regards possible measures for giving effect to a settlement in Palestine. In particular we note that the United States has expressed its willingness to participate in a United Nations programme for meeting economic and financial problems and the problem of internal law and order during the transition period. For the purpose of meeting the problem in internal law and order the United States delegation has suggested the establishment of a special constabulary recruited on a voluntary basis by the United Nations.

"From a preliminary examination of this proposal, we believe that such a scheme has possibilities which must certainly be explored. It should be recognized, however, that the authority of the United Nations over such a force must be established beyond doubt, while the basis of recruitment should be such that it will not further inflame either community in Palestine. To establish United Nations authority it may be necessary to explore the possible application of chapter 12 of the Charter during the period of transition to independence.

"The Security Council has also been mentioned as an appropriate organ which might be charged with the responsibilities of implementation since the immediate question involved would be that of safeguarding peace and security.

"It is to be hoped, however, that in spite of the uncompromising words which have been used in this committee, the executive functions of the Security Council will not have to be invoked. We must assume that the decision we make will be a collective and responsible one. Once that decision has been reached, all members of the United Nations will realize that precipitate action to challenge it in violation of the charter would set in train events of serious and unpredictable consequence not only to Palestine, but also to the United Nations itself.

"The problems raised by these questions concerning administration after the withdrawal of the mandatory power and the implementation of whatever plan we adopt should be in our view the subject of special and separate study by a second sub-committee in which the five permanent members of the Security Council should be included. This sub-committee would take into consideration, among other things, the suggestions regarding methods of implementation which have been made in the course of this debate.

"In conclusion, I must reiterate with emphasis the view I have already expressed that only through compromise and accommodation can the people of Palestine hope to find the freedom and the control of their destinies which they so rightly and urgently desire. The United Nations, for its part, will have to be prepared collectively to support the decisions reached during this Assembly. Only in this way will it be possible to provide the conditions of stability which are necessary if Arabs and Jews are to be enabled eventually to find peace and understanding within the arrangement which is made."