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As regards the second part of the quotation, it is undoubtedly true that there has been a progressive development in the Admiralty of opinion as to the best organisation of the Naval defence of the Empire. The original view many years ago was that only a centralised navy was any use and that all naval help except in the form of money contributions, should be deprecated. From that there was a further advance to the view which may be said to have held the field from 1909 until recently, that in view of the political constitution of the Empire separate Dominion Navies were the best thing that could be attained and should therefore be accepted with as good a grace as possible. We have, I think, reached a further stage, and the view we hold here is that the development of Naval strength in each part of the Empire is desirable for its own sake. By this we mean that it is desirable that each of the communities of the Empire should have its own Naval personnel, its own

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