

GOVERNMENT'S BUDGET PROPOSALS REVEAL SWEEPING REDUCTIONS MADE IN PRE-WAR RATES ON NECESSARY FARM MACHINERY AND WAGONS

(Continued from page 1)

Five Main Features

There are five outstanding features in the 1919-20 budget:

1.—The British preference is restored to its pre-war basis, and the 1-1/2 per cent extra war duties added to the general tariff in 1915 are removed from more essential articles.

2.—There is an average net reduction of about 4 per cent in the pre-war duties on all agricultural implements.

3.—The Canadian income tax is broadened and deepened to a point almost as severe as that which exists in Britain and the United States.

4.—Our business tax is so severe an excess profits tax as was never imposed in any country—is retained, despite the fact that the British war profits tax has been reduced by Mr. Chamberlain to forty per cent.

5.—The figures of projected necessary expenditure and of available revenue to meet it which reveal the seriousness of the financial situation.

For the reductions (net) on agricultural implements, western low tariff men should have no complaint in regard to them. They are the precise reductions provided for under Mr. Fielding's reciprocity act. Sir Thomas White having apparently taken the famous 1911 proposals as his 1919 model.

The same thing can be said of wheat, wheat flour, and potatoes. They are made free, just as was provided for by reciprocity, with the added step toward Cobdenism, however, that they are made free, not alone to the United States, but to any country which makes them free to us. In addition, moreover, there are other reductions from the pre-war tariff, including the cutting of five cents a pound on the preferential intermediate and general rate on coffee, three cents on British-grown tea and a substantial reduction on soda ash.

Revenue Less \$25,000,000.

Taken all in all, the loss of revenue resulting from the tariff reductions is estimated (with a reduced purchasing power considered at twenty-five million dollars) very considerably in excess of the amount considered the gap to be bridged between contracted expenditure and visible revenue to meet it.

To make up this loss Sir Thomas White has had recourse to two lines of action; he has deepened income taxation, and he has, quite unexpectedly, retained the excess war profits tax. Under the new income taxation corporations are to pay ten per cent on all income in excess of two thousand dollars, dividends of shareholders being given credit for this in the normal tax they have to pay. Unmarried persons are to pay four per cent on incomes from one to six thousand, and married persons on incomes at the same rate from two to six thousand. A surtax will commence at five thousand instead of at six thousand, and under the old law the percentage taken of incomes increases with their size.

New Income Tax.

The proposed new income tax is considerably greater than the present tax, as the following comparative figures show:

Table with 3 columns: Income, Present, Proposed. Rows for 3,000, 4,000, 5,000, 6,000, 8,000, 10,000, 20,000, 30,000, 50,000, 100,000.

The new tax is almost precisely the equal of the United States levy, the 1918 tax now being collected across the border, and which reached the peak of income taxation having been reduced to this year. It is, however, as great as the British income tax, nor does it appear to be as heavy as similar taxation in New Zealand and Australia.

For example, while the proposed Canadian tax is not expected to bring in more than \$25,000,000 a year (the amount that is expected to be lost by tariff reductions in New Zealand, with about one-seventh of Canada's population, last year collected from incomes \$21,000,000).

On the basis of New Zealand's contribution, Canada would pay \$150,000,000. In Australia in 1917-18 the amount collected by income taxation was \$27,000,000, and this year the Commonwealth Government expects \$56,000,000 from the same source. If Canadians paid in the same proportion they in 1917-18 and \$95,000,000 in 1918-19, that everything considered, the new tax, while probably severe, is by no means oppressive.

The retention of the business profits

war tax was a surprise, but the minister justified his action by pointing out that, considering demobilization expenditures, 1919-20 may be regarded as a war year, calling for extra-normal taxation measures. Sir Thomas issued a warning, however, that this tax cannot be continued much longer outside of injury to the country, as the taxation of Canadian industry beyond that to which the industries of other countries are subjected must ultimately have the result of keeping capital outside of the Dominion.

What of the financial situation the minister's proposals are designed to meet? It is a question of the most serious which to say the very least, challenges courage and brains. Let us begin with 1914. In 1914 the national debt stood at \$35,866,850. Today it is \$1,584,000,000. Our expenditure since 1914 totalled \$1,327,373,548, so that it requires but a bit of simple arithmetic to see that only a small proportion of war cost has been paid out of current revenue, and the end is not yet.

This year we shall have to expend something like \$300,000,000 for demobilization, and when everything is settled, the debt (according to Sir Thomas) will stand at \$1,950,000,000, which will mean \$290 million more than we had in 1914. Assuming that we shall have a year's interest to the amount of \$115,000,000.

Nor does the legacy of war burden end there. Our pension bill this coming year will be in the vicinity of \$30,000,000, and the next generation it shall be not less than \$38,000,000 and perhaps \$40,000,000 a year.

The coming twelve months will, it would appear, apply a powerful test to our financial strength. Here is the expenditure it is estimated we shall have to make:

Ordinary expenditures (including debt interest), \$270,000,000.

Capital expenditures, \$50,000,000.

Demobilization expenditures, \$300,000,000.

Total estimated expenditure, \$860,000,000.

To meet this we have but a revenue that, at most, will hardly exceed \$300,000,000, so that we are confronted with the problem of having to borrow at least \$380,000,000 to make up the deficit, and, in addition, we have to meet outstanding liabilities of \$148,000,000.

Sir Thomas White proposes to float over part of this difficulty by resorting to a new loan, but, unless it be for an unexpectedly large amount, the gap will still require some careful bridging.

Political Aspect.

As for the purely political situation created by the budget, it is, as yet, difficult to speak. The fact that two such diverse fiscal apostles as Dr. Michael Clark and Mr. W. F. P. Crerar, is not surprising, as little short of actual free trade would meet their views. Taken all in all, the overwhelming bulk of the House is almost certain to accept the budget as the best that the financial situation would permit, and, this being practically certain, the possibility of its being rejected is extremely remote.

(Canadian Press)

Ottawa, June 5.—A complete review of the financial position of the Dominion as a result of the war, with suggestions as to what Canada must do in order to meet the needs of the next few difficult years, were the features of Sir Thomas White's annual financial statement, preceding tariff and taxation budget announcements, at the Commons this afternoon. The minister's story of Canada's present position was listened to attentively by a crowded house and galleries.

Probably the most interesting statement made by Sir Thomas was that the ultimate debt of the Dominion, when all expenditures are met, will be \$1,950,000,000 or \$220 per head of population, and involving an annual interest burden of \$115,000,000. This is exclusive of pensions which will be paid to the country from thirty-five to forty million dollars per annum. While impressing upon the house the fact that the burden to be borne is heavy, Sir Thomas said Canada was in a much better position than many other countries, and there was no reason why we should be discouraged.

The cost of the war up to March 31, the close of the fiscal year, was \$1,327,373,548. For the fiscal year it was \$450,000,000 as compared with \$60,750,475 for the first year of the war. During the war period \$275,943,577 of the principal cost was paid out of revenue. When pensions and interest disbursements the amount paid out of revenue was \$438,232,248.

The Finance Minister told the house that demobilization cost for the current fiscal year will be not less than \$300,000,000, and total expenditure \$620,000,000. Revenue on the other hand will not exceed \$300,000,000 or about sufficient to cover ordinary expenditure. There would have to be at least one more loan to cover demobilization and capital expenditures.

For the past fiscal year, Sir Thomas was able to announce that revenue had exceeded ordinary expenditure by seventy million dollars of which forty-eight million dollars had been devoted to war expenditure. In order to successfully cope with the financial situation, the Finance Minister said there must be agricultural and industrial development. We must adopt the motto: "Produce and save."

Leaving capital expenditures and applying the surplus available from our revenues over and above the amount required to meet current outlays, it will appear that we have met the principal cost of the war from taxation to a total aggregate amount of \$275,943,577.

Said Sir Thomas: If we take into

account the amount contributed during the five year period for interest upon war debt, and for pension charges not total paid from revenue on account of the war to March 31, 1919 is \$438,232,248. On March 31, 1914, the net national debt was \$35,866,850. On March 31, 1919, the net national debt was \$1,584,000,000.

There remains to be considered what further increase in the national debt will be made during the present fiscal year which will end on March 31st, 1920. "The war, so far as actual fighting is concerned, was terminated by the armistice of November 11th, 1918; but the expenditures connected with the maintenance of the Canadian corps in continental Europe, their gradual return to their homes, and then to Canada, their demobilization here, and the provision made by the government by way of war gratuity to enable members of the Canadian expeditionary force to bridge over the period of their re-absorption into civil life have still continued, and will continue over the greater part of the year.

"In reality the present year is, so far as expenditure is concerned, a year in which it is impossible to estimate accurately what our demobilization expenditure for 1919-20 will be, but we may be sure that it will not be materially less than \$300,000,000.

"Assuming that we shall not be able in view of the magnitude of our reconstruction program to pay any substantial part of our demobilization expenditure from our war expenditures, the total net debt of Canada will stand at not less than \$1,950,000,000. This contrasts with \$35,866,850 the net debt of Canada at the end of the fiscal year 1914. The increase during the five year war period is thus shown in round figures at \$1,914,000,000.

So far as relates to the national debt, while the amount is large and averages over \$220 per head of the population, the fact that the national debt of Canada was in the war from the first day and that by comparison with the present national debt, including Great Britain, who were similarly participants in the conflict during its entire length, our position, having regard to our population, and to national resources, must be regarded as distinctly more favorable.

When a portion of this indebtedness and of the obligations we have incurred with respect to pensions and other services arising out of the war we compare to the debt of other nations, we are able to obtain by way of indemnity from Germany and her allies an amount, to say the least, which will be impracticable to obtain from other nations. We are, therefore, in a position to face our debt, and other war liabilities, with a confidence which must be prepared to bear their full burden by our own strength and from our own resources.

Tariff Changes.

Coming to his tariff proposals Sir Thomas White referred to the fact that, under the customs tariff war revenue of 1918-19 was \$1,000,000,000, or five per cent of the total tariff rate of seven and a half per cent, was imposed with certain exceptions.

We propose, he said, to wholly repeal this British tariff rate of five per cent. Further, we propose to partially repeal the intermediate and general rate of seven and a half per cent, by making it longer applicable to the following classes of articles:

Food stuffs, linen and cotton clothes, iron, tin, tinware, boots, shoes, caps and hats, clothing, hats, caps, hoods and bonnets, gloves and mitts, collars and cuffs, hosiery, leather, wares and saddlery, agricultural implements, petroleum, oils, mining machinery and bituminous coal.

Sir Thomas announced that provision will be made for a reduction of one cent per pound on the preferential intermediate and general tariff rates on roasted or ground coffee and three cents per pound under the ultimate preferential tariff on British teas.

Provision will be made for the free importation into Canada of wheat, wheat flour and products of wheat which do not import of custom on such articles grown or produced in Canada.

He announced an alteration in the rate of duty on ash from Great Lakes, under the British preferential tariff, and seven and a half per cent, under the general tariff to a fifth of a cent a pound under the British preferential tariff, and three-tenths of a cent per pound under the general tariff.

There will be provisions for specific instead of ad valorem rates of duty on pig iron, zinc, solder and copper ingots.

With regard to agricultural implements, Sir Thomas said that but for an arrangement they had been able to make the demobilization cost for public finance of our export trade in agricultural and manufactured products, would have invited most serious consideration throughout Canada. During the unsettled period, following the war, governments must do many things outside their function in ordinary times, which private enterprise through lack of resources or from apprehension as to the risk involved, is not able or willing to undertake. It must, however, be pointed out that the continuation of such a policy is subject to strict limitation, and that we must look forward and prepare for the resumption of public support of employment and public financing of trade must be greatly reduced or discontinued, and the industry and business of the country re-established upon the normal basis of peace conditions. The sooner this can be accomplished the better it will be for the community as a whole.

In the meantime, while the government is, through the instrumentality of the public credit and otherwise, using every endeavor to alleviate conditions which have inevitably arisen out of the war, and overcome the effects of the sudden cessation of the

American movement, although the rate would become the same.

Including the seven and a half per cent war duty reduction, Sir Thomas said the proposal would provide for a total reduction under the general tariff from 17-1/2 per cent to 15 per cent on cultivators, harrows, horse and cow tools, manure spreaders and wheelers, and from twenty-seven and a half per cent to seventeen and a half per cent on ploughs, wind mills, engines, traction engines for farm purposes, horse power and farm pumps, and from twenty-seven and a half per cent to twenty per cent on hay loaders, potato diggers, fodder or food cutters, grain crushers, fanning mills, and threshers, farm, road or field rollers, post hole diggers, smiths and farm wagons.

In the case of cement, the war customs duty will be replaced and the normal tariff rate reduced to eight cents per hundred pounds, or a reduction of two cents from general tariff rate.

Revenue Loss.

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activities which it created, it is the clear duty of all citizens to earnestly co-operate with the government and with one another to the end that the war may be ended as peacefully as possible and with high patriotic spirit, we may tide over successfully the most trying and critical period in the national life of the Dominion.

Resources.

Sir Thomas said: Having indicated the extent of the financial burden which the war has imposed upon us, it seems advisable to pause and to inquire how that burden is to be met.

What are our resources, actual and potential, from which we can derive the interest, pensions and other war charges, and gradually extinguish our indebtedness due to the war?

We have a country of almost unlimited natural assets, vast stretches of cultivable land, magnificent forests, regions abounding in mineral wealth and the like, which we have not yet fully exploited. We have a highly intelligent, enterprising people of great stability of character and ardent as well as patriotic spirit, and the potential success. To develop our natural resources there is required the application of enterprise, capital and labor.

As a great food producing country, Canada is always to enjoy agricultural prosperity. It must be many years before Europe is able to recover agriculturally from the effects of the war, and the means by which we can deal with the war to such remarkable purpose in the manufacture of munitions and other materials. This higher capability