Once constituted as a representative Imperial body, it would be a natural course of action for the Government of the British Isles and the Parliament at Westminster, still the "Imperial Parliament" to consult this important body whenever matters of Imperial moment were under consideration; and being representative and reflecting the sentiment of the nation States not represented in the British Parliament, the opinion and advice of the Council, though possessing only consultative powers, would undoubtedly have tremendous weight and influence. In fact the stability of the Empire would be in jeopardy if the British Parliament should after consultation with the Council, deliberately defy its carefully considered recommendation or opinion.

This system of governance of the Empire of course would not be responsible government; that is, constitutional government by elected representatives; it would be merely a means of co-operation through selected delegates of the local governments of the Empire. It would be diplomacy and negotiation, not legislation. It would, however, reflect the wishes of the Nation-States and would crystalize those wishes into legislative enactment; It would promote Imperial Unity by establishing a centre of gravity, counter-acting centrifugal tendencies, without affecting local auto-

As time went on there would be more precise methods of government attained, a scientific basis would be reached in which terms and phrases would correspond with some closeness to the reality. An Imperial constitution would gradually come

nomy.