tional principles of general application. "Coherence legitimates a rule, principle, or implementing institution because it provides a reasonable connection between a rule, or the application of a rule, to 1) its own principled purpose, 2) principles previously employed to solve similar problems, and 3) a lattice of principles in use to resolve different problems." Coherence applies both "internally (among the several parts and purposes of the rule) and externally (between one rule and other rules, through shared principles)." In examining coherence and its effect on the perception of a system's legitimacy, Franck assumes that there exists a "community" of nations with a "system of principles, rules, and decision-making processes." 26

Finally, adherence is what turns an international community into a system of rules. By "adherence", Franck means "the vertical nexus between a primary rule of obligation ... and a hierarchy of secondary rules identifying the sources of rules and establishing normative standards that define how rules are to be made, interpreted, and applied."<sup>27</sup> Primary rules, that represent merely ad hoc arrangements between parties, will not exert a "pull toward compliance" unless they are reinforced "by a hierarchy of secondary rules which define the rule-system's 'right process'." Rather, "a rule is more likely to obligate if it is made within the framework of an organized normative hierarchy, than if it is merely an ad hoc agreement between parties in a state of nature."<sup>28</sup>

Franck's indicators of determinacy, symbolic validation, coherence and adherence provide a framework for assessing the "legitimacy" of the WTO as an international system of rules.

nectedness between instances covered by a rule than does consistency." *Ibid.*, 144.

<sup>&</sup>lt;sup>24</sup> *Ibid.*, 147-48.

<sup>&</sup>lt;sup>25</sup> *Ibid.*, 180.

<sup>&</sup>lt;sup>26</sup> Ibid., 181. Emphasis added.

<sup>&</sup>lt;sup>27</sup> *Ibid.*, 184.

<sup>&</sup>lt;sup>28</sup> Ibid.