

succeed in reducing the number of potential repatriation cases by about half.

On the other hand, the requirement to refer requests for consular protection or assistance to headquarters seems to result from inadequately defined policies vis-à-vis dual nationals and landed immigrants in particular. Clearly stated policies with respect to dual nationals and landed immigrants would make it possible for posts to deal with more protection and assistance cases on their own without consulting headquarters.

Although the Department does not have primary responsibility for policy with respect to dual nationals and landed immigrants, it is in a position to make important contributions in both cases, basing its representations not simply on the administrative advantages which would accrue to it through clearer and better policies, but on other factors as well. Extension of the network of consular agreements is making a useful contribution to our relations, particularly with Eastern European countries. Negotiation of these agreements is rendered more difficult by our recently adopted policy on dual nationality. Furthermore, our policy on dual nationality may well result in tarnishing the international image of Canadian citizenship, which is in danger of taking on the appearance of a flag of convenience for those entrepreneurial persons who have relatively little regard for the responsibilities of citizenship.

Similarly, the relatively forthcoming attitude which we adopt to landed immigrants without regard to how long they have enjoyed that status implies a low valuation of Canadian citizenship. It is appropriate that consular officials should assume that landed immigrants who have not been in Canada long enough to obtain citizenship intend to do so in due course, and that they should be accorded such support as is possible to extend to them. To accord the same support to a person who has long since had the opportunity to become a citizen but has not bothered doing so seems less justified. The Department should seek an opportunity to clarify, in consultation with Employment and Immigration Canada and the Department of the Secretary of State, a policy towards landed immigrants which would have the effect of setting a higher value on Canadian citizenship than do our present practices.