

words, if a national law or practice conflicts with an undertaking given at the CSCE, there will have to be an understanding among participants that something will be done about it. Just as with a trade agreement, if tariff or tax laws do not permit the fulfilment of an undertaking, they are changed; this is an accepted international practice.

Thus, when one asks why CSCE is taking so long, why there are so many difficulties, why participants are so meticulous, so "bureaucratic", this is the main reason. The kind of understandings we need for détente were perhaps not fully perceived by some at the outset, when many thought we were beginning an elaborate public relations exercise with little content. Détente will not be achieved so easily. The CSCE, if it is to succeed, has much more fundamental objectives. For each country, there are a few issues that, in its view, should be