

With regard to the manner in which funds are allocated under the Program, the Western Canadian Wheat Growers Association said that:

I can tell you that farmers do not much care for special grains programs based on productivity, amount of crop insurance, amount of land and regions because they are based on averages and they do not address individual farmers. In basing programs on averaging, we have to ask who is average, whose production does the average apply to? Some crops are included in the program and some are not. (Mr. William Duke, Western Canadian Wheat Growers Association, Issue 11:38, October 10, 1987.)

The Committee believes that the \$1.1 billion in Special Canadian Grains payments should be allocated to producers as fairly and equitably as possible. Furthermore, the Committee recognizes that the Program was implemented as a temporary measure to alleviate the income problems of grain producers who were suffering because of subsidy-inspired grain surpluses and the resulting international price war between the United States and the European Economic Community.

- I. **Recognizing that aid will be necessary until the grain surplus and the price wars have ended, the Committee recommends that programs like the Special Canadian Grains Program be continued to enable producers to maintain both the Canadian share of the grain export market and a viable grain growing industry in Canada.**

## 11. Farm Debt Review Boards

Under the *Farm Debt Review Act*, proclaimed 5 August 1986, Farm Debt Review Boards (FDRBs) have been established in each province to ensure that farm operations in financial difficulty or facing foreclosure have access to an impartial third-party review and possible financing or refinancing. Each province has one Board, except for Saskatchewan, Alberta and Ontario which each have two. Each Board, consisting of a Chairman and not more than ten other members, is responsible for preparing a list of persons available to serve on Farm Debt Review Panels; these individuals must have knowledge and experience of agriculture or financial matters.

A Farm Debt Review Panel is established by the Chairman of the FDRB for each farm debt review; its purpose is to consider the financial affairs of the farmer and to facilitate an arrangement between him and his creditor(s). Each Panel consists of three persons appointed by the Chairman of the Board, two from the aforementioned list and a third, from among the Board members themselves, who acts as Chairman. The Panel is