

implemented, will build upon and improve security and intelligence institutions already in place.

The Committee's recommendations will have the effect of clarifying the mandates of the security and intelligence community without impairing its ability to function effectively and efficiently. The proposals for direction and judicial control contained in this Report, if adopted, will ensure that the security and intelligence community performs its functions within the limits of its mandates. Adoption of the Committee's recommendations for augmenting the independence and broadening the jurisdiction of the review mechanisms in the security and intelligence community will strengthen the accountability structures already in place and consequently make them both more comprehensive and more effective. Because the Committee believes the complaints process to be essential in providing redress to those who may have been aggrieved, it believes that the changes it urges will make a unique and largely effective system function at an even higher level. Parliamentary review of the security and intelligence community is important for assuring Canadians that the system is effective and not functioning to restrain rights and freedoms. The Committee believes its recommendations in this area will ensure efficiency and effectiveness while not disrupting the institutions already in place.

As indicated in various parts of this Report, the Committee had considerable difficulty in getting full access to the documents and information required to conduct its review. The Committee understands why this was so. Security and intelligence work is both important and sensitive and thus best carried out beyond the glare of direct public scrutiny. Major adjustments in attitude were therefore required in the security and intelligence community for it to accept and accommodate a comprehensive review by Parliament. Some progress was made in this area. Still more remains to be achieved. There must be such progress if the review role the Committee recommends for Parliament with respect to security and intelligence matters is to be performed effectively.

There are a number of issues the Committee was unable to explore thoroughly in conducting this review and that require close examination. These unfinished parts of the security and intelligence review agenda should be taken up by the sub-committee that the Committee has recommended be established by the Standing Committee on Justice and Solicitor General. Among the issues that should be considered by the proposed sub-committee are the following:

- 1) a review of the *Official Secrets Act* and related provisions of the *Criminal Code*;
- 2) a review of Emergency Preparedness Canada and the *Emergencies Act*;
- 3) a review of the role and functions of such other members of the security and intelligence community as can be found in the