

shared jurisdiction often requires federal and provincial governments to cooperate in order to fully implement Canada's international obligations.

Moreover, various departments within each order of government may be involved in a negotiation or implementation process. Each department can have different objectives and perspectives. The general public, nongovernmental organizations, and business also bring their interests to the process. Organizing effective consultations and cooperation among those involved, as well as coordinating their positions, is a challenging task.

Legal instruments reflect the policy decisions underlying them. The integration of environment and development in international legal instruments must therefore begin at the policy level. Legal mechanisms can play a supporting role by developing international rules to reflect that integration and the means to encourage compliance with those rules.