

entity. Many bilateral agreements will become obsolete and require complicated renegotiation. On the brighter side, however, these same joint operational arrangements may well be regarded as useful precedents for future far-reaching multilateral conventions.

The airplanes of the past will serve the common interests of the future no better than will the law of the past. Therefore we must effect a breakthrough in legal attitudes every bit as impressive and functional as the everyday wonders in which we fly. More effort should be made by governmental policy-makers, by the academic community and the legal fraternity, to insure that international civil aviation realizes its full potential for the economic and cultural development of our world.

There is a requirement for multilateral agreements regulating the scheduled commercial operation of international civil aviation. A serious attempt was made at Chicago in the International Air Transport Agreement and in the forthright proposal by Australia and New Zealand, supported, I understand, by France, of a plan for the internationalization of civil aviation. We should not, nor, if the predictions are accurate, can we, continue to say that the time is not yet ripe for such a development. Nevertheless, whatever international arrangements are made, they must ideally be both fair and functional and allow for profitable commercial operations and future expansion. Moreover, they should bring to the industry a far larger amount of certainty than that which exists today, thereby enabling airlines and governments to effect more orderly planning and programming to avoid such troublesome matters as excess capacity.

I have spoken mainly in general terms, for I realize fully that I am in the company of highly-qualified air-law experts. To my mind, international air law may be at an important crossroad. We should probably be wise to use this opportunity to review the path of past practice and to consider "banking" in the direction of common international reform, wherein lie promising new frontiers.