

When not in the field the headquarters would be tasked with liaising with designated national stand-by forces and carrying out such activities as tactical exercises without troops, regular commanders conferences, and other inter-force confidence and capacity building activities.

RECOMMENDATION

Canada along with DPKO and other interested TCNs should fully examine the concept and modalities of creating UN Permanent Rapid Deployment Headquarters.

Bearing in mind the slowness with which even the most dedicated UN department or agency can move through changes, Canada can help precipitate rapid movement by fully supporting the concept and offering both a Canadian location²¹ and Canadian staff for the first of such headquarters. If other countries were prepared to make similar resource commitments for this and other such headquarters, the time frame for realization would be shortened dramatically.

RECOMMENDATION

Canada should precipitate the creation of a UN Permanent Rapid Deployment Headquarters by offering free accommodation at a location in Canada along with the paid secondment of a Canadian Major General as commander and up to 1/2 of the remaining staff establishment, eg. 30 out of 60.

The idea of a rapid deployment headquarters is only part of the UN's peacekeeping rapid reaction matrix. The UN needs to develop its thinking on this along with an expansion of DPKO capacity. Command structures within the UN must be improved, and the UN must develop a peacekeeping command and control doctrine.

RECOMMENDATION

Canada should encourage the UN to develop a peacekeeping command and control doctrine.

Along these lines, and as announced by the Foreign Minister in speaking to the General Assembly in September 1994, Canada will be carrying out a study on enhancing the UN's responsiveness and rapid reaction capability. The Canadian government must ensure that

the results of this study are broadly disseminated, and that follow up action takes place within the UN and amongst TCN's to engender substantive changes or improvements.

²¹ For example, the under utilized capacity at what was National Defense College at Fort Frontenac in Kingston with its proximity to resources at Base Kingston and RMC, relatively easy access to New York, and nearness to NDHQ in Ottawa without appearing to be 'under its wing'. In addition, the Headquarters 1 Canadian Division at the nearby McNaughton Barracks is tasked as a Canadian Joint Task Force Headquarters, and as such it could provide developmental support as a model HQ with established operational procedures.