

some members (almost always a small number) to foot the bill, and in the words of the Secretary-General:

"the policy of piecemeal extension of peace-keeping operations, to be financed by voluntary contributions which may or may not be forthcoming, makes their efficient planning and economic running almost impossible."

24. The second factor limiting the peacekeeping potential of the United Nations arises from the fact that success in devising peacekeeping techniques has not been matched by success in peace making. The Secretary-General recently commented that peacekeeping operations have, in his own words:

"...often seemed to possess the limitations of their own success, namely, that they have helped over long periods to contain and isolate situations without really affecting the basic causes of conflict ... The very fact that they