

is described scrupulously held to the terms of the...
...agreements signed with our country? If we...
...refused it our continued technological...
...assistance, would this not amount to...
...depriving it of indispensable support in...
...matters of peaceful nuclear co-operation?
...Similarly, could Pakistan not take um-
...brage at any suspension of Canadian assist-
...ance, when it could in no way be held...
...responsible for the Canada-India misad-
...venture? Lastly, can we reasonably doubt...
...the good faith of Japan, which has en-
...tered into major agreements with our...
...country in matters of technology and...
...natural resources? Besides, is Japan not...
...one of Canada's chief economic partners?
...All this is true, but we forget that in...
...putting forward these arguments we are...
...speaking the language of *national interest*.
...— by that is the third paradox of our policy,
...the hard line, as some neutrals...
...have seen, and as some so-called com-
...munist countries have also discovered, does...
...not lend itself to compromise. In trying to...
...stand on the fence by being against prolifera-
...tion while still accepting the risk involved...
...in co-operating with countries that have...
...not ratified the 1968 treaty, we shall...
...continue to get along, but the...
...dangers will probably be much more...
...serious than in 1974, if and when a country...
...chooses the nuclear option.

It is probable that the language of...
...national interest, or of so-called "realistic"
...policy, also involves a certain responsibility...
...on the part of the political authorities to...
...inform the Canadian people of the true...
...magnitude of the stakes. There is a signifi-
...cant gap between what we are actually...
...doing and doing these days, and the idea...
...of the Canadian public has of what we are...
...doing and doing. If we speak this way...
...perhaps it is because Canada is no...
...longer the economically weak country it...
...was claimed to be just a few years ago.

Canadian safeguards

December 1974, seven months after the...
...Canadian nuclear test, the Canadian Govern-
...ment announced through its Minister of...
...Energy, Mines and Resources, Donald...
...McDonald, that the safeguards on Cana-
...dian nuclear co-operation would hence-
...forth apply not only to the export of...
...fissionable materials but to all nuclear...
...equipment and technology of Canadian...
...origin. Thus we performed the double feat...
...of keeping a clear conscience and prevent-
...ing the manufacture of other indigenous...
...nuclear reactors that would be the fruit of Cana-
...dian technology. We know, for example,
...that India is in the process of constructing...
...a nuclear reactor that is an exact copy of...
...the RAPP reactor.

The controls insisted on by Canada...
...are thus much stricter, because more all-
...embracing, than those required by the...
...IAEA. However strict the controls, it was...
...still abundantly clear that Canada could...
...not escape reproach for continuing its...
...nuclear co-operation with countries that...
...had given no sign of ratifying the non-
...proliferation treaty. We therefore took...
...advantage of the Review Conference on...
...the Non-Proliferation Treaty, held in May...
...1975, to tighten Canadian policy on nu-
...clear co-operation. At that time, the...
...Secretary of State for External Affairs,
...Allan MacEachen, stated that, in future:
...“Canadian bilateral official development-
...assistance commitments for the financing...
...of nuclear projects will be undertaken...
...solely to non-proliferation treaty party...
...states”. Furthermore, added the Minister,
...adherence to the treaty would be “an...
...important factor in reaching decisions on...
...the provision of Canadian Government...
...export financing in the nuclear field”.

In other words, no country that has...
...not ratified the non-proliferation treaty...
...will be able to take advantage of the...
...Canadian nuclear-technology assistance...
...programs if that country requests Cana-
...dian financing for the purpose. However,
...if no financing is involved, the request will...
...be considered, although it is improbable...
...that it will be followed up since Canada's...
...preference will go to countries that have...
...already adhered to the treaty.

Canada has thus managed to define,
...step by step, four categories of country.
...This is not saying very much, but it is...
...most revealing about the extraordinary...
...political imagination of Canadians! In the...
...first category there is only India — since...
...that is the only country with which our...
...bilateral co-operation agreements preceded...
...not only the Treaty on the Non-Prolifera-
...tion of Nuclear Weapons, but even the...
...creation of the International Atomic...
...Energy Agency. In the second category...
...are countries like Pakistan, Spain and...
...Argentina, which are not parties to the...
...treaty but which continue to benefit from...
...Canadian assistance in the form of tech-
...nology or equipment. The third category...
...is that of the poor countries that have not...
...yet adhered to the treaty and are excluded...
...at the moment from the list of our poten-
...tial customers when they do not fall in...
...with the prevailing ideology regarding...
...non-proliferation. Lastly, there is the...
...category of rich countries that have not...
...signed the treaty and could undoubtedly...
...purchase Canadian nuclear reactors with-
...out finding themselves in the humiliating...
...position of having to request Canadian...
...financing. The door is, therefore, not per-

Canadian preference will go to adhering countries