

should be modified to eliminate the specific reference to three only of the United Nations, with the omission of all the rest.

The Canadian Government attach great importance to reaching a satisfactory solution of the difficulties arising out of these points in the present text of the Draft Instrument of Surrender for Germany. They consider that the questions raised in telegram No. 106 of June 16th to the United Kingdom Government are important not only from the specifically Canadian point of view, but also as affecting the other United Nations and particularly the European Allies.

In view of the separate Canadian declaration of war against Germany which occurred long before either the U.S.S.R. or the United States became involved in hostilities, the conclusion of an Armistice by authority of the United Kingdom, the U.S.S.R. and the United States alone would cause the Canadian Government special difficulty. It is even open to question whether an Armistice in the form now suggested would bring about a cessation of hostilities between Canada and Germany.

It is assumed that the reluctance of the United States to accept a formula covering participation by other United Nations is caused mainly by their preoccupation with the position of France, and also by the breach between Poland and Russia. The terms of the Draft Instrument would, however, in the Canadian view, render these problems all the more acute, especially if the intention is not to consult the other Allied countries principally concerned.

Article 12 (a) of the Draft Instrument will, it is anticipated, be particularly resented by some of the European Allies who have the strongest sort of claim to participate in determining the treatment of Germany under the Instrument. In view of the fact that the Instrument takes the form of a brief and predominantly military document the other Allies will be profoundly concerned with the Directives issued under Article 12(b), by which the Surrender will be implemented.

The impression of a three-power hegemony which the Draft Instrument creates, is in the Canadian view most unfortunate. The Canadian Government regard it as necessary that the European Allies in particular should share responsibility for dealing with the problems of Germany