

operations mounted to respond to the Kingston Penitentiary Riots, the Montreal Police Strike, the FLQ Crisis, the Olympic Games security requirement, and the recent Oka Crisis, may be repeated in various forms in this decade. These operations, moreover, can sometimes require very substantial numbers of troops. About 16,000 were deployed for the Olympic Games, and about 10,000 during the FLQ Crisis. Some of these forces can be provided by volunteers from the Reserves, but the core has normally been made up of Regulars.

Other commitments at home include protection of national institutions and facilities against sabotage and other threats during internal or international crises; assistance with national development; provision of a cadre of professionals and a mobilization base; and sustainment of supply capacities. All are likely to be continuing commitments over the next decade, even though changes on the national or international scene may alter the nature or the levels of requirements.

### *Canadian Imperatives and Constraints*

Defence policy serves direct national interests as well as a country's broader goals on the international scene. For a responsible and significant power like Canada, defence policy should not be so restrictive as to further only the narrowest self-interest, but neither should it be so expansive as to outrun available resources or leave serious gaps at home. Stresses and strains have to be expected at times as new unexpected contingencies arise. But a country that wishes to have a successful defence policy is one that aims at balancing its international and domestic commitments on the one hand, with what can be expected by way of resources, on the other.

Canada has had three defence White Papers so far, and each one -- despite useful contributions on a range of issues -- has run into difficulties very shortly after being published. The 1964 White Paper prescribed integration of the armed forces and the creation of a new model that would be lean, hard, flexible and eventually under a unified