

minority is already plotting his overthrow, and "coups" against him and his régime may be expected to take place during your term as Ambassador.

In recently ousting former President Urrutia, whom he had himself picked for the job, Castro showed unwillingness to give way to the moderates and right wing elements who backed his revolution, either by slowing down his radical agrarian reform plan or by taking overt action to curtail Communist influence in his government at this stage. He may fear that if he did so, he would then become dependent on the right and therefore unable to carry through the agrarian reform on which he has staked his revolution; moreover, he is obviously strongly opposed to any action which might make him appear to be yielding to foreign pressure. A great danger might be that Premier Castro's obsession with agrarian reform will make him destroy all honest opposition, thus leaving the field open to the Communists.

It may be worth bearing in mind that the revolution which was victorious in Cuba on January 1 of this year is not necessarily a mere change of guard at the top, as is so common in Latin America. There is a chance that it may be a deeply popular revolution of the type which began in Mexico almost fifty years ago and was only brought to a successful conclusion after years of bloodshed and suffering. As the representatives in Cuba of a friendly country, you and the members of your mission will, therefore, display as much patience and understanding as are compatible with your functions and seek ways to reconcile Canadian political and economic interests with a revolution which cannot be stabilized until the deep grievances that produced it have been redressed.

It is possible that Dr. Castro's recent trip to Canada did not appear to him to be an unqualified success and to this extent may not have advanced Cuban-Canadian relations to any appreciable degree. As you are aware, however, this visit was presented to us on a *fait accompli* basis, Dr. Castro having accepted private invitations to Toronto and Montreal. In the circumstances, the Castro semi-official programme here was improvised on very short notice. When he returned home after cutting short his trip in Canada, the hope was expressed by our Prime Minister that he would return again. This was largely for the purpose of assuring public opinion that no significance was to be attached to the truncation of the visit. If you are confronted with any new proposals by Dr. Castro or other Cuban Ministers to make flying trips to Canada, you would be justified in emphasizing the need to find an occasion which would be mutually suitable and the desirability of careful planning in advance to make any such visit one of maximum benefit in Canadian-Cuban relations. You understand from the above that we do not wish you to appear negative, but rather to emphasize the benefits of careful advance planning. Should you be questioned on the matter of a return visit to Cuba by the Canadian Prime Minister or myself, you should be non-committal, pointing out that Dr. Castro's visit here was, of course, largely a private one but undertaking to make informal enquiries of the Department as to the possibilities of a visit. This attitude should, as indicated, only be adopted if the question is raised with you. You should take no initiative on this score.

You will appreciate our desire to be kept informed on the trends of Cuban foreign policy, not only toward Canada directly, but as they may influence Cuban attitudes in the United Nations and in the Organization of American States. Concerning the latter, any new development in the Cuban Government's views about Canada's relationship to the OAS should be reported promptly. The files at your mission contain many details on this sensitive subject and the Departmental source paper on "Canada and the Organization of American States" will be a handy reference at your mission. The most recent public statement of the Canadian Government's policy on its relations with the OAS was made by my predecessor at the first