perhaps too exhaustive a list to put before Ministers and Heads of Governments.

Now is the time for reflection and some "top down" guidance regarding Agenda 21. To the best of our knowledge, little consideration has been given to concerns such as the cost, and to some degree, institutional implications of addressing all of these actions.

CANZ is of the view that it is time now to change our perspective from one of observing the trees, to one of examining the forest. Metaphorically speaking, the time has come to precisely audit the the Agenda 21 books, that is, review both expected debits and expected credits. The best way to do this is to look at Agenda 21 from the "top down" and imagine ourselves in RIO. We must consider now what it is we will want to have before us for decision taking on Agenda 21 at RIO. When one looks down from the top one always sees the bottom so I am not suggesting that we disregard the tremendous ammount of work already made from the bottom up, but rather we commence motion on both ends.

Mr. Chairman, in the way of top down guidance CANZ would like to offer the following observations on the creation of Agenda 21. There appears to be a clear need:

1) To begin discussions with a view to establishing priorities both within each of the ten issues as set out in PC/42/Add 1-10 and, after that, between these issues.

2) To give each issue group, and perhaps even sector groups, a framework for including in Agenda 21 options, responsibility and accountability for delivering the expected products and achievements in the specified time period.

3) To identify the higher priority items and the costs associated with the higher priority items;

4) To examine each of the priority items with regard to what is needed in the way of institutional adjustment to deliver;

5) To define what it is we realistically expect Heads of Governments to agree to (vis-a-vis Agenda 21) at RIO.

6) To define precisely the cost implications (as a function of time) and the time frame for delivering the expected outputs.

7) To create a Chart which places clearly on one page what outputs, or cluster of outputs, are expected by what dates. This may require re-packaging Agenda 21 in prioritized clusters;