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The Role of Women in United Nations Peace-keeping

Introduction

Since its founding in 1945, a central purpose of the United Nations has been the maintenance of global peace and security. The United Nations role and function in peace-keeping missions has expanded greatly since the "Blue Helmets" were first dispatched in 1957. Following the cold war, United Nations operations to maintain international peace and security, as defined by the Secretary-General in the 1992 Agenda for Peace, have expanded and become increasingly complex. Moreover, UN peace-keeping operations have come to account for the largest share of the Organization's expenditures.

UN peace-keeping missions today include more non-military/civilian components for preventive diplomacy, conflict resolution, peacemaking and post-conflict peace-building. These civilian components have meant a broadening in the range of personnel and skills deployed beyond the traditional military.

The expanding participation of women in UN peace-keeping is the subject of this issue of women 2000. Two questions are addressed: the question of gender balance in UN peace-keeping, and the question of a women's perspective on peace-keeping and the influence which women may have on peace-keeping as a result of this perspective. In relation to the issue of gender balance, two hypotheses are explored. One is that special measures (e.g., affirmative action) are needed to produce greater gender balance in peace-keeping. The second is that gender balance in peace-keeping operations contributes to more effective peace-keeping.

This article first examines why women have remained largely excluded from military and police roles in UN peace-keeping operations and then analyses apparent reasons for their limited participation in the civilian components of peace-keeping missions. It also analyses why, in the non-military areas of UN peace-keeping, women have increasingly made a contribution, but largely as members of the rank and file, not in decision-making positions. The article documents the trends in women's participation in peace-keeping, which show a slight increase in recent years, and explores possible explanations for these trends.

UN peace-keeping - where are the women "blue helmets"?

Since its founding 50 years ago, the United Nations has undertaken a total of 36 peace-keeping operations, 20 of which have taken place since 1988. In total, peace-keeping missions have involved more than 720,000 personnel from 77 Member States, including UN staff, at a cost of more than US\$12.4 billion. In 1995, some 69,356 military and civilian police personnel are serving in the 17 active military peace-keeping operations.1 Article 8 of the Charter of the United Nations calls for equal participation of men and women in the work of the Organization. Yet, almost no women have served in the military contingents