

say, by the parable of the departmental store. It is not to be thought of that he who is the head of one of those huge concerns, transacts every item of the business of the store; it is left to the chiefs of the different departments to overlook and to transact the main business; indeed, each department is to a large extent autonomous and the success of each depends upon the capacity of its manager who superintends the buying in supplies, determines the price to be marked upon the various goods and is responsible for keeping his department in good and attractive order and so on. But there are certain powers which obviously these heads of departments cannot possess. The manager of one section cannot be allowed so to conduct his department as to cut into the business of and be detrimental to another department of the store. That, the head of the business must immediately prevent. While the departmental chief is responsible for the good health and condition of his staff and can order home any employee who appears to be in bad health, he, nevertheless, cannot run his department upon hygienic principles different from that of the establishment as a whole. He may open or close the windows and doors of his special department to a certain extent, so far as he thinks this improves the condition of that department, but the moment his methods incommode other parts of the establishment he is liable to be called to order, and obviously the main process of ventilating and warming the establishment as a whole must be under central control.

So it is in matters of health, the individual provinces have the right to make regulations affecting the health and welfare of the people inhabiting those provinces, but the moment such local legislation, by excess or defect, threatens the health of other provinces, it is in the power of the Federal Government, for the benefit of the country at large, to intervene and establish legislation which will prevent such harm being done. So it is that certain hygienic legislation of benefit to the country as a whole, must be undertaken by the Federal Government and by that Government alone. And this is clearly recognised. Quarantine and the inspection of individuals entering the country are a Federal matter, so again is the inspection and testing of imported animals to prevent the entrance of disease into the country as a whole. So again, wandering a little farther afield to illustrate the necessary power of the Federal Government, are the taking of the census and the regulation of the means of communication between the different provinces, within its power and, to give another example, the establishment of experimental farms in various regions of the Dominion. This last, it should be clearly understood, is not primarily for the benefit of the immediate localities in which those farms are situated, but for the broader purpose