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that, if this extravagant and wantonly obstructive claim were admitted, the consequences would be fatal to the success of our humane enterprise on the African coast. If our officers were bound under no circumstances to visit an American vessel it was clear that they could not venture to go on board any doubtful vessel with the American flag, lest she might be American. This was repeatedly pointed out in despatches to Mr. Stevenson, the American Minister in London; and both Lord Palmerston and Lord Aberdeen made it clear that we did not claim to interfere in any way with those rights which the United States Government reserved in refusing to concede the mutual right of search. With quiet irony Lord Palmerston observed in one despatch :-

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'The cruisers employed by her Majesty's Government for the suppression of the slave trade must ascertain by inspection of the pe. pers the nationality of vessels met with by them under circumstances which justify a suspicion that such vessels are engaged in the slave trade, in order that if such vessels are found to belong to a country which has con-ceded to Great Britain the mutual right of search, they may be searched accordingly, and that if they be found to belong to a country which, like the United States, has not conceded that mutual right, they may be allowed to pass on free and unexamined, and so consummate their intended iniquity.

It can scarcely be said that the American minister during any part of this negotiation advanced any argument to justify the unfriendly and obstructive attitude that the United States Government had taken up. Indeed it would have been impossible for him to show that the simple right of visit or inquiry which we claimed, not in our own interests, but in those of humanity, was either injurious or insulting to American commerce. It was no new right which we sought to enforce; we merely wished to follow an established custom, the application of which to American vessels subjected them to no inconvenience or annoyance worth speaking of, while it was absolutely essential to the efficient police of the seas. As we said in reference to the Maine boundary question, so we may say again in reference to this difficulty concerning the right of visit, the circumstances under which we were placed were such that any government, tenacious of its rights and occupying the position in which we were placed, would have refused to yield. On the other hand, the circumstances under which the American Government was placed were such that any government, moderately forbearing in disposition, would certainly have given way in a similar situation. But the actual course of events was this:-By, the treaty of 1842 the British Government bowed to the exorbitant claims of the Government of the United States, and consented that the American merchant marine should be invested with a quasi-sacred character, belonging, according to Lord Aberdeen, to the vessels of no other nationality. In return for this somewhat ignominious concession the American Government undertook to station a force of its own on the African coast, so that vessels with an American flag might be overhauled by American men-of-war. This inadequate arrangement was held for the sake of peace to be a satisfac-tory compromise of the dispute.

Lord Ashburton effected no settlement of the Oregon question. Our difficulty with the United States concerning the limits of British and American jurisdiction in the west, proved, however, no less threatening to the peace of the two countries than the questions affecting the boundary at its eastern extremity. The territorial claims of the United States to country west of the Rocky Mountains seem first to have been put forward at the conferences which took place in London subsequent to the Treaty of Ghent.* If we go back to the time of the treaty of 1783, it will be found that the United States sought no empire beyond the Rocky Mountains. But in 1818 enlarged views had already dawned upon the minds of American statesmen. Feeling their way by degrees, the American representatives in London, at the date we mention, proposed that England and America should come to an understanding concerning the territory west of the Rocky Mountains. The United States, they said, 'did not assert a perfect right' to any of that territory, an admission which they could hardly have avoided making at the time, but one which it is worth while to remember in connexion with the subsequent progress of the negotiations. To meet the views of the United States, England agreed to a convention, signed in October, 1818, recognising a joint occupancy. The convention laid down this understanding:-

'The country to the west of the Rocky Mountains claimed by either party, with its bays, harbours, navigation of rivers, &c., shall be free and open for ten years to the two powers, it being well understood that this agreement shall not prejudice any claim of either party, or of any other power or state to any

^{*}The correspondence is partly republished in the 'Annual Register.'

^{*} The Oregon question is discussed at length. in the 'Quarterly Review' for March, 1846.