## Rhodesian settlement plan as an 'essay in gradualism'

By Lord Garner

Through the last ten years, no single problem has been more baffling, continuous and intractable than Rhodesia. There is no easy solution because in present conditions it is impossible to devise any arrangement which will be welcomed by all concerned. There is now little room for manoeuvre since attitudes adopted in the contemporary drama have been fixed in advance by circumstances often beyond the control of the participants — by history, by geography, by events in other lands, by conflicting ideologies.

The events of the past have indeed cast a long shadow. Cecil Rhodes first beheld in 1888 the land that was to bear his name and, after his dealings with Lobengula (questionable no doubt by the more exacting standards of today), the British South Africa Company was in the following year granted a charter. For over 30 years, until 1923, the chartered company administered the territory; it was not commercially profitable and in the early days there were unhappy clashes with the Matabele tribesmen. But the land was painstakingly developed and the numbers of European settlers grew.

After the First World War, company rule was no longer appropriate and in 1922 the electorate was given the chance to decide between union with South Africa and self-government; they opted for the latter. The future of Rhodesia was thus decided by an electorate that was overwhelmingly white. This seemed right in 1922; except in Southern Africa, it would no longer have seemed right in the eyes of the world in 1972.

Lord Garner, then Sir Saville Garner, served as Britain's High Commissioner in Canada from 1956 to 1961. He was Permanent Under-Secretary of State at the Commonwealth Relations Office and its successor, the Commonwealth Office, from 1962 to 1968. He is chairman of the Commonwealth Scholarship Commission, and chairman of the Board of Governors

of the Commonwealth Institute.

Southern Rhodesia thus becan e sell governing, though not independent, by years ago. Eventually the sole restriction in domestic matters was the need to reserve any discriminatory legislation in approval in London. Southern Rhodes played a full part in the war against Hitle and its Prime Minister invariably attended meetings of Commonwealth prime ministers.

There followed after the Second World War the brave attempt to form Federation of the two Rhodesias at Nyasaland, in the hope of engendering spirit of partnership between the races, expanding the economy of all three terr tories and of containing the advance apartheid into Central Africa. The Federal ation brought many benefits for Africa — in the franchise, in education and economic progress; but it failed to w their hearts. It fell apart and was quiet buried in 1963. The Federation is releval to the present theme because, for the co cial decade when Africa was on the mark all interest was focused on the Federatic Southern Rhodesia virtually stood still was not until 1961 that, under pressu from the British Government, a new or stitution was introduced which quare teed a minimum number of seats to African voters.

Shortly after the dissolution of the Federation, Nyasaland and Norther Rhodesia were both granted independent and the Government of Southern Rhodesia pressed for independence to be granted it. This posed the question hat essence still confronts us today.

## Rival claims

The attitudes adopted by the two particle are understandable. The Europe claimed with justice that they alone been responsible for developing the courtry and bringing it to its state of particle and that for 50 years they proved their capacity to govern country. They could not understand independence, accorded so readily to



16 International Perspectives March/April 1972

dom was
North (
it should
The
and still
by the E
the Rho
ed. The
cede to
self-gove
since be
and, wi
power i
process

new cou withheld unnatura

1 they

But Rho
First, b
mainly account
five mill
peans b
cause, ti
the Bri
been in
30 years
Govern
ity stat

The of the in equipment of important take peoples clear in

to act

Princip
Ne
ernman
reach
election
to the
sequent

on New Ian Sn of inde by the

tain es diploma sanctio were es

the [] 1966,

Dange: Leader vocifer Nation