

In these circumstances, which I regard as singular, I reiterate that I find the amendment made in the Committee, being subclause (2) of Clause 2 at page 2 of Bill C-44, in that it has exceeded the original recommendation that accompanied the Bill, is out of order. Secondly, I reject the notion of returning the Bill to the Standing Committee. Thirdly, however, I cannot allow the Bill to proceed, knowing, as I have found, that it contains procedural irregularities.

Therefore, on the basis of precedents which I would be pleased to provide for Members who are interested in examining them, I take another course, which is to direct—and I hereby do so—that the procedurally unacceptable amendment, being subclause (2) of Clause 2 of Bill C-44, be stripped from the Bill, and that the Bill be reprinted as otherwise amended and reported by the Standing Committee on Miscellaneous Estimates; that notices of report stage amendments now filed be removed from the Order Paper; and that upon the filing of the reprinted Bill, which I will announce to the House when it takes place, the time for the filing of notices of report stage amendments pursuant to Standing Order 75 shall begin to run as though the Bill were at that time being reported from the Standing Committee.

I take this rather unique and singular step, relying, as I say, on the Standing Committee on Procedure and Organization to examine this problem and to come to some answers as to how we should deal with this on a continuing basis. I take the step also because I wish to stress that there are deep differences among Members and parties in this House, and whatever course I should give recognition to the fact that the House ought to move as quickly and as directly as possible to a debate which would permit full and further discussion of those differences, not only regarding the procedural aspects of the Bill but the substantive aspects of the Bill as well. I have taken this course in order to ensure free liberty by all Members of the House to file such report stage amendments as they desire, with plenty of advance notice in order to make sure that all questions are fully and openly discussed in the House.

Accordingly, the proposed motions to amend Bill C-44, An Act to amend the Senate and House of Commons Act, the Salaries Act and the Parliamentary Secretaries Act, pursuant to section 5 of Standing Order 75, standing for consideration at the report stage were deleted from the Notice Paper and a reprint of the Bill was ordered.

Mr. Dupras, from the Standing Committee on External Affairs and National Defence, presented the Second Report of the Committee, which is as follows:

Pursuant to its Order of Reference of Tuesday, February 18, 1975, your Committee has heard evidence on and has considered Canada's policy with respect to the question of continuing defence co-operation with the United States and in particular the future of the North American Air Defence agreement (NORAD).

Your Committee held eight meetings on this question from February 27, 1975 to April 22, 1975, and heard the following witnesses (listed in order of appearance before the Committee):

Honourable James A. Richardson, Minister of National Defence (2 appearances);

Lieutenant-General William Carr, Deputy Chief of Defence Staff, Canadian Armed Forces;

Professor David Cox, Queen's University, Kingston;

Mr. Richard Rohmer, Lawyer, Toronto;

Honourable Allan J. MacEachen, Secretary of State for External Affairs.

As authorized by its Order of Reference of February 27, 1975, representatives of your Committee travelled to North Bay, Ontario, on March 5, 1975, and to Colorado Springs, Colorado, U.S.A. on March 5 and 6, 1975, during its consideration with respect to the future of the NORAD agreement. At North Bay, they visited the SAGE (Semi-automatic ground environment) Complex, participated in NORAD briefings, and toured the operational areas of the underground headquarters. At Colorado Springs, they visited the Cheyenne Mountain Complex, participated in Norad briefings, and visited the Command Post and the Space Defence Centre.

Among documents and briefs received by your Committee are the following:

1. Notes exchanged between the Government of Canada and the Government of the United States, dated May 12, 1958, embodying the Agreement between the governments concerning the Organization and Operation of the North American Air Defence Command (NORAD).
2. Notes exchanged between the Government of Canada and the Government of the United States, dated March 30, 1968, renewing the NORAD agreement of May 12, 1958, with revisions.
3. Notes exchanged between the Government of Canada and the Government of the United States, dated May 10, 1973, extending the NORAD agreement of May 12, 1958, as renewed on March 30, 1968, without revision for a period of two years.
4. Letter dated March 11, 1975, from Lieutenant General Richard C. Stovel, Deputy Commander-in-Chief, NORAD, enclosing text of an article entitled "NATO Reshaping Tactical Air Posture", from *Aviation Week and Space Technology*, March 3, 1975.
5. Brief, dated March 12, 1975, submitted on behalf of the Canadian Peace Congress, in opposition to the extension of NORAD.